Representative Jim Fannin  
Chairman  

Representative Bryan Adams  
Vice Chairman  

FY 15-16 Executive Budget Review  
DEPARTMENT OF CHILDREN AND FAMILY SERVICES  

House Committee on Appropriations  
by the House Fiscal Division  
March 26, 2015
Agenda

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Supplemental Nutrition Assistance Program (SNAP)
- Provides monthly benefits to help families and low-income individuals buy food.

Family Independence Temporary Assistance (FITAP)
- Temporary cash assistance to eligible low-income families who have one or more dependent children.

Louisiana Combined Application Project (LaCAP)
- Food assistance program for Louisiana residents who are at least 60 years of age and receive Supplemental Security Income (SSI).

Child Support Enforcement
- Enforces payments.
- Establishes paternity in disputed cases.

Family Violence Prevention and Intervention Program
- Provides emergency shelter, crisis intervention, advocacy, counseling, support, resources, and direct services to women and children who are victims of family violence.

Kinship Care Subsidy Program (KCSP)
- Provides cash assistance for eligible children who reside with qualified relatives other than parents.

Child Welfare (CW)
- Protects children against abuse and/or neglect, finds permanent homes for Louisiana’s foster children, and educates the public on the Safe Sleep and Louisiana Safe Haven Law.
Department Structure

**Administration and Executive Support**
- The Administration and Support
- Emergency Preparedness Services

**Prevention and Intervention Services**
- Behavioral Health
- Child Welfare
- Crisis Intervention
- Early Childhood Development
- Licensing

**Community and Family Services**
- Eligibility and Enrollment
- Economic Security – Administration Portion
- Disability Determination Services

**Field Services**
- Child Welfare
- Eligibility and Enrollment
- Economic Security – Field Operations Portion
- Child Support Enforcement Program
### Means of Finance

<table>
<thead>
<tr>
<th></th>
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</tr>
</thead>
<tbody>
<tr>
<td>State General Fund</td>
<td>$143,938,604</td>
<td>$140,707,295</td>
<td>$144,341,187</td>
<td>$3,633,892</td>
<td>2.6%</td>
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<tr>
<td>Interagency Transfers</td>
<td>$6,468,374</td>
<td>$16,058,417</td>
<td>$44,217,734</td>
<td>$28,159,317</td>
<td>175.4%</td>
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<tr>
<td>Fees and Self-Gen. Rev.</td>
<td>$12,727,531</td>
<td>$17,517,760</td>
<td>$17,517,760</td>
<td>$0</td>
<td>0.0%</td>
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<tr>
<td>Statutory Dedications</td>
<td>$1,052,636</td>
<td>$1,799,544</td>
<td>$1,255,661</td>
<td>($543,883)</td>
<td>(30.2%)</td>
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<tr>
<td>Federal Funds</td>
<td>$464,843,124</td>
<td>$607,017,520</td>
<td>$474,430,052</td>
<td>($132,587,468)</td>
<td>(21.8%)</td>
</tr>
<tr>
<td><strong>TOTAL</strong></td>
<td><strong>$629,030,269</strong></td>
<td><strong>$783,100,536</strong></td>
<td><strong>$681,762,394</strong></td>
<td><strong>($101,338,142)</strong></td>
<td><strong>(12.9%)</strong></td>
</tr>
<tr>
<td>Authorized Positions</td>
<td>3,617</td>
<td>3,492</td>
<td>3,404</td>
<td>(88)</td>
<td>(2.5%)</td>
</tr>
</tbody>
</table>

**Significant Adjustments:**

- **State General Fund**
  - Increase to fund Targeted Case Management (TCM) and receive federal match dollars.
  - Means of finance swap with DoE for Child Care Development Fund (CCDF).
  - Increase $3.6 M

- **Interagency Transfers**
  - Increase due to a transfer of Medicaid funds from DHH for TCM.
  - Increase $28 M

- **Federal**
  - Transfer of CCDF to DOE.
  - Reducing excess budget authority from CCDF grant.
  - Reduction in TANF due to Means of Finance swap with DOE for TCM.
  - Nonrecurring of federal grant.
  - Decrease ($132 M)

- **Authorized Positions**
  - Transfer of 47 positions for consolidation of Office of State Human Capital.
  - Transfer of 37 positions, part of CCDF to Department of Education.
  - Eliminates 4 vacancies.
  - Decrease (88 T.O.)
10-Year Budget History

Department of Children and Family Services
(Total Funding)

Fiscal Year

FY 06-07 FY 07-08 FY 08-09 FY 09-10 FY 10-11 FY 11-12 FY 12-13 FY 13-14 FY 14-15 * FY 15-16 **

Millions

$986 $961 $995 $993 $807 $748 $669 $629 $783 $682

Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/14
**Governor’s Executive Budget

Blake Ruiz (225) 342-0474
DCFS
House Fiscal Division
## Major Sources of Revenue FY 15-16

### Self-Generated Revenue - $17.5 million
- Parental contributions for foster children costs and from one-half of the fee charged for marriage licenses.
- Title IV-D Child Support Enforcement collections for TANF cases and related child support fees.
- Miscellaneous collections including the state share of recoveries, recoupment, refunds, and fees.

### Interagency Transfers - $44.2 million
- DHH, Medical Vendor Administration Program for joint and shared costs for eligibility determinations services, and the Modernization Project.
- Administrative cost of Medicaid funding for case management services.

### Statutory Dedications - $1.3 million
- Children's Trust Fund is used for child abuse and neglect prevention services.
- Battered Women's Shelter Funds are derived from civil fees charged to persons filing for divorce, marriage annulment, or establishment or disavowal of the paternity of children.
- Fraud Detection Fund is money recovered from public assistance fraud by the Office of Children and Family Services.

### Federal Funds - $474 million
- Temporary Assistance for Needy Families (TANF) block grant for temporary monthly cash payments.
- Social Security Act for payments to U.S. citizens returning from a foreign country due to mental illness or destitution.
- Title IV-B, subparts I and II for child welfare services and promoting safe and stable families.
- Title IV-E for foster children room and board costs, and Independent Living Services.
- Child Abuse and Neglect Grant; Children's Justice Act Grant; Title XX Social Services Block Grant (SSBG); Adoption Incentive Payments, Community-Based Family Resource Grant; and Family Violence Prevention and Service Act, Education and Training Voucher.
## Expenditure Breakdown

<table>
<thead>
<tr>
<th>Expenditures</th>
<th>FY 13-14 Actual Expenditures</th>
<th>FY 14-15 Existing Operating Budget (12/1/14)</th>
<th>FY 15-16 Executive Budget Recommendation</th>
<th>Change from FY 14-15 to FY 15-16</th>
<th>Percent Change from FY 14-15 to FY 15-16</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries</td>
<td>$155,099,796</td>
<td>$158,284,073</td>
<td>$145,192,529</td>
<td>$(13,091,544)</td>
<td>(8.3%)</td>
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<tr>
<td>Other Compensation</td>
<td>$8,854,682</td>
<td>$7,890,749</td>
<td>$7,825,306</td>
<td>$(65,443)</td>
<td>(0.8%)</td>
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<td>Related Benefits</td>
<td>$88,397,410</td>
<td>$99,597,365</td>
<td>$98,830,178</td>
<td>$(767,187)</td>
<td>(0.8%)</td>
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<tr>
<td>Travel</td>
<td>$853,205</td>
<td>$912,700</td>
<td>$853,492</td>
<td>$(59,208)</td>
<td>(6.5%)</td>
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<tr>
<td>Operating Services</td>
<td>$31,864,507</td>
<td>$26,090,897</td>
<td>$24,853,932</td>
<td>$(1,236,965)</td>
<td>(4.7%)</td>
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<tr>
<td>Supplies</td>
<td>$2,264,069</td>
<td>$2,940,909</td>
<td>$2,580,284</td>
<td>$(360,625)</td>
<td>(12.3%)</td>
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<tr>
<td>Prof Srvcs</td>
<td>$8,438,462</td>
<td>$11,550,117</td>
<td>$11,550,117</td>
<td>$0</td>
<td>0.0%</td>
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<tr>
<td>Other Charges</td>
<td>$333,258,138</td>
<td>$475,833,726</td>
<td>$390,076,556</td>
<td>$(85,757,170)</td>
<td>(18.0%)</td>
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<tr>
<td>Acq/Major Repairs</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
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<tr>
<td>Unallotted</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>0.0%</td>
</tr>
<tr>
<td>TOTAL EXP</td>
<td>$629,030,269</td>
<td>$783,100,536</td>
<td>$681,762,394</td>
<td>$(101,338,142)</td>
<td>(12.9%)</td>
</tr>
</tbody>
</table>

**Salaries**
- Reduction is due to transfer of authorized positions for DOE and for DOA.

**Related Benefits**
- Reduction is largely due to transfer of positions, as well as a reduction in the retirement rate.

**Operating Services**
- Reduction due to streamlining of Office of Technology Services expenditures and other efficiencies, such as office consolidation.

**Other Charges**
- Decrease is due to the transfer of the Child Care Development Fund (CCDF) to DOE.
8-Year Expenditure History (in millions)

Other Charges

<table>
<thead>
<tr>
<th>Year</th>
<th>Expenditure (in millions)</th>
</tr>
</thead>
<tbody>
<tr>
<td>08-09</td>
<td>$616</td>
</tr>
<tr>
<td>09-10</td>
<td>$648</td>
</tr>
<tr>
<td>10-11</td>
<td>$469</td>
</tr>
<tr>
<td>11-12</td>
<td>$423</td>
</tr>
<tr>
<td>12-13</td>
<td>$360</td>
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<tr>
<td>13-14</td>
<td>$333</td>
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<tr>
<td>14-15*</td>
<td>$476</td>
</tr>
<tr>
<td>15-16**</td>
<td>$390</td>
</tr>
</tbody>
</table>

Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/14

**Governor’s Executive Budget Recommendation

Blake Ruiz (225) 342-0474
DCFS
House Fiscal Division
Significant Adjustments

Increase due to savings through a Medicaid waiver service for the creation of the Targeted Case Management (TCM) system. TCM will provide services that assist children and youth in foster care to gain access to medical, social, educational, and other services. $27.9 million in current Federal TANF funding will replace an equal amount of SGF funding at the Department of Education. Of those SGF dollars, $6.5 million will be used to match and receive $30.8 million in Federal Funds under Medicaid. The remaining SGF saved in this swap is used by the Division of Administration as overall statewide savings.

Decrease due to the transfer of the Child Care Development Fund (CCDF) to the Department of Education, as called for in Act 868 in the 2014 Session. This transfer is part of our effort over the last three years by two departments to streamline services provided, as well as improve overall results of early childhood programs. Issuing licenses, determining eligibility, and the provider directory for childcare and early childhood programs will be transferred. Also, 37 authorized positions will be transferred in this move.

Increase in SGF to offset reduction in Federal Funds from transfer of CCDF. Act 868 contained language that required that this transfer would not create a budgetary shortfall for the department. Historically, DCFS utilized approximately $2.8 million of CCDF grant funds to cover indirect departmental expenses.

Decrease due to an elimination of the excess budget authority from the CCDF grant funds.
Significant Adjustments

- **($3.9 M) Federal**
  - Decrease due to the non-recurring of the one-time Louisiana Disaster Case Management grant, which was provided to assist the department after Hurricane Isaac. The grant expired on 12/1/14.

- **($10 M) Various MOF**
  - Decrease due to the reduction in funding for the Modernization Project, as the project reaches the final phase in FY16. This will result in a decrease of $3.4 million in SGF and $6.6 million in Federal Funds.

- **($3.3 M) Various MOF**
  - Decrease due to the reduction in call center contract with Xerox Corporation, as the call volume will decrease. This will result in a decrease of $1.7 million in SGF and $1.7 million in Federal Funds.

- **($6.7 M) IAT**
  - Decrease due to the reduction of excess budget authority associated with the consolidation of IT services into the Office of Technology Services.

- **($2.6 M) SGF**
  - Annualization of Governmental Efficiencies Management Support (GEMS) BA-7 that assisted in reducing staff turnover and the time children spent in state custody.
Discretionary/Non-Discretionary Funding in FY 15-16 Executive Budget

Total DCFS Budget
$682 Million

Subtract
$44 Million IAT
(Interagency Transfer Double Count)

$638 Million Available

State General Fund
$144.3 Million

Self-Generated Revenue
$18 Million

Statutory Dedications
$1.3 Million

Federal
$474.6 Million

Non-Discretionary
$85.2 Million

Discretionary
$59.1 Million

Administrative
$11.4 Million

Prevention and Intervention
$17.9 Million

Community and Family Services
$11.1 Million

Field Services
$44.8 Million

Administrative
$24.6 Million

Prevention and Intervention
$8.1 Million

Community and Family Services
$10.2 Million

Field Services
$16.1 Million

Federal
$474.6 Million

Statutory Dedications
$1.3 Million

Self-Generated Revenue
$18 Million

State General Fund
$144.3 Million

Total DCFS Budget
$682 Million

Subtract
$44 Million IAT
(Interagency Transfer Double Count)

$638 Million Available
Performance of Current Services
(February 2015)

- 362,476 Supplemental Nutrition Assistance Program (formerly Food Stamps) active cases
- 14,138 Child Care Assistance
- 4,527 Foster Children
- 1,887 Child Abuse Case Investigations
- $38.2 million Child Support Collections

Source: Department of Children and Family Services
Temporary Assistance for Needy Families (TANF)

FY 15-16 Initiatives

- Family Violence Intervention and Prevention
- LA4
- Court Appointed Special Advocates (CASA)
- Community Supervision
- Fatherhood Initiatives
- Substance Abuse Treatment Program
- Nurse Family Partnership
- Drug Courts
- Jobs for America’s Graduates (JAGS)
- Homeless Initiative
- Abortion Alternatives
- Child Welfare Emergency Assistance Services

Source: Louisiana’s Temporary Assistance to Needy Families (TANF) State Plan, DCFS
## Temporary Assistance for Needy Families (TANF)

<table>
<thead>
<tr>
<th>Federal Initiatives</th>
<th>FY 14-15</th>
<th>FY 15-16</th>
<th>Difference</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Literacy:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Jobs for America's Graduates (DoE)</td>
<td>$2,950,000</td>
<td>$2,655,000</td>
<td>($295,000)</td>
</tr>
<tr>
<td>LA 4 (DoE)</td>
<td>$39,656,588</td>
<td>$67,492,803</td>
<td>$27,836,215</td>
</tr>
<tr>
<td><strong>Family Stability:</strong></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>CASA (Supreme Court)</td>
<td>$4,436,500</td>
<td>$3,992,850</td>
<td>($443,650)</td>
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<tr>
<td>Drug Courts (Supreme Court)</td>
<td>$6,000,000</td>
<td>$5,400,000</td>
<td>($600,000)</td>
</tr>
<tr>
<td>Child Welfare</td>
<td>$41,540,946</td>
<td>$18,584,567</td>
<td>($22,956,379)</td>
</tr>
<tr>
<td>Family Violence</td>
<td>$2,350,000</td>
<td>$2,350,000</td>
<td>$0</td>
</tr>
<tr>
<td>Homeless</td>
<td>$637,500</td>
<td>$637,500</td>
<td>$0</td>
</tr>
<tr>
<td>Fatherhood Initiatives</td>
<td>$49,900</td>
<td>$49,900</td>
<td>$0</td>
</tr>
<tr>
<td>Nurse Family Partnership (DHH, OBH)</td>
<td>$3,196,750</td>
<td>$2,877,075</td>
<td>($319,675)</td>
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<td>Substance Abuse (DHH, OBH)</td>
<td>$3,059,458</td>
<td>$2,753,512</td>
<td>($305,946)</td>
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<td>Community Supervision (OJJ)</td>
<td>$900,000</td>
<td>$810,000</td>
<td>($90,000)</td>
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<tr>
<td>Abortion Alternatives</td>
<td>$1,260,000</td>
<td>$1,260,000</td>
<td>$0</td>
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<tr>
<td><strong>TOTAL</strong></td>
<td>$106,037,642</td>
<td>$108,863,207</td>
<td>$2,825,565</td>
</tr>
</tbody>
</table>
Temporary Assistance for Needy Families (TANF)

TANF Funding & Maintenance of Effort (MOE) Expenditures

Source: Department of Children and Family Services

*Budgeted Amounts
FY 15-16 SALARIES/POSITIONS

- $153 million for Salaries and Other Compensation
- $99 million for Related Benefits
- Total Personal Services = $252 million; 86% of the Department of Children and Family Services total Executive Budget Recommendation (excluding Other Charges)

- 3,404 Authorized Positions (3,393 classified and 11 unclassified)
- 210 full-time non-T.O. positions
- 0 Other Charges positions

- As of 1/30/2015, the Department of Children and Family Services had 145 vacancies. The Executive Budget eliminates 4 of these vacant positions.
Salaries and Positions

TOTAL FULL-TIME EQUIVALENT (FTE) POSITIONS

Source: Prepared by House Fiscal Division staff using information from ISIS-HR

Blake Ruiz (225) 342-0474  DCFS  House Fiscal Division
Salaries and Positions

FY 14 CLASSIFIED AVERAGE ANNUAL PAY PER FTE

Source: Prepared by House Fiscal Division staff using information from ISIS-HR and Civil Service
Salaries and Positions

FY 14 UNCLASSIFIED AVERAGE ANNUAL PAY PER FTE

Source: Prepared by House Fiscal Division staff using information from ISIS-HR and Civil Service

Blake Ruiz (225) 342-0474
DCFS
House Fiscal Division
## Department Contacts

<table>
<thead>
<tr>
<th>TITLE</th>
<th>CONTACT</th>
<th>PHONE NUMBER</th>
</tr>
</thead>
<tbody>
<tr>
<td>Suzy Sonnier</td>
<td>Secretary</td>
<td>(225) 342-0286</td>
</tr>
<tr>
<td>Etta Harris</td>
<td>Undersecretary</td>
<td>(225) 342-0863</td>
</tr>
<tr>
<td>Eddriene Sylvester</td>
<td>Budget Director</td>
<td>(225) 342-0442</td>
</tr>
</tbody>
</table>