

Representative Jim Fannin
Chairman



Representative Bryan Adams
Vice Chairman

FY 15-16 Executive Budget Review DEPARTMENT OF CORRECTIONS

House Committee on Appropriations
by the House Fiscal Division
March 31, 2015



Agenda

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Department Structure

Administration

- Office of Management and Finance
- Adult Services
- Boards of Pardon and Parole

Louisiana State Penitentiary (Angola)

Avoyelles Correctional Center

Louisiana Correctional Institute for Women

Winn Correctional Center (Private)

Allen Correctional Center (Private)

Dixon Correctional Center

Elayn Hunt Correctional Center

David Wade Correctional Center

B.B. "Sixty" Rayburn Correctional Center

Adult Probation and Parole



Comparison to Total State Budget FY 15-16

Means of Finance	Department of Corrections	Total State Budget	% of Total State Budget
State General Fund	\$462,086,382	\$9,042,826,000	5.1%
Interagency Transfers	\$4,755,047	\$2,153,547,065	0.2%
Fees and Self-Gen. Rev.	\$40,179,645	\$3,806,472,769	1.1%
Statutory Dedications	\$54,000	\$3,568,622,003	0.0%
Federal Funds	\$1,480,697	\$9,726,332,078	0.0%
TOTAL MOF	\$508,555,771	\$28,297,799,915	1.8%
Authorized Positions	4,684	52,393	8.9%



Means of Finance

Means of Finance	Actual Expenditures FY 13-14	Existing Operating Budget FY 14-15 (12/1/14)	Executive Budget Recommended FY 15-16	Change from FY 14-15 to FY 15-16	Percent Change from FY 14-15 to FY 15-16
State General Fund	\$432,435,466	\$476,198,512	\$462,086,382	(\$14,112,130)	(3.0%)
Interagency Transfers	\$4,053,626	\$17,001,023	\$4,755,047	(\$12,245,976)	(72.0%)
Fees and Self-Gen. Rev.	\$38,401,576	\$39,637,876	\$40,179,645	\$541,769	1.4%
Statutory Dedications	\$54,000	\$54,000	\$54,000	\$0	0.0%
Federal Funds	\$1,265,904	\$1,480,697	\$1,480,697	\$0	0.0%
TOTAL	\$476,210,572	\$534,372,108	\$508,555,771	(\$25,816,337)	(4.8%)
Authorized Positions	4,740	4,722	4,684	(38)	(0.8%)

Significant Adjustments:

State General Fund

- \$14.1M net reduction from various adjustments to items such as retirement, healthcare, other statewide adjustments, and GEMS initiatives

(\$14.1M)



Interagency Transfers

- Reduces \$5.8M in one-time Interagency Transfer Funds for a swap with State General Funds and reduces \$6.0M due to non-recurring FEMA funds

(\$12.2M)



Self-Generated Revenues

- Adult Probation and Parole SGR increased by \$150k for added collections and an additional \$1.0M SGR in Headquarters for an increase in telephone commissions, offset by a \$500,000 decrease to non-recur

\$500,000



Total Position Cuts

- This net reduction includes 41 positions transferred to the Office of Human Capital; 6 eliminated through a mid-year reduction; 4 added for healthcare and 5 added for Certified Treatment & Rehabilitation.

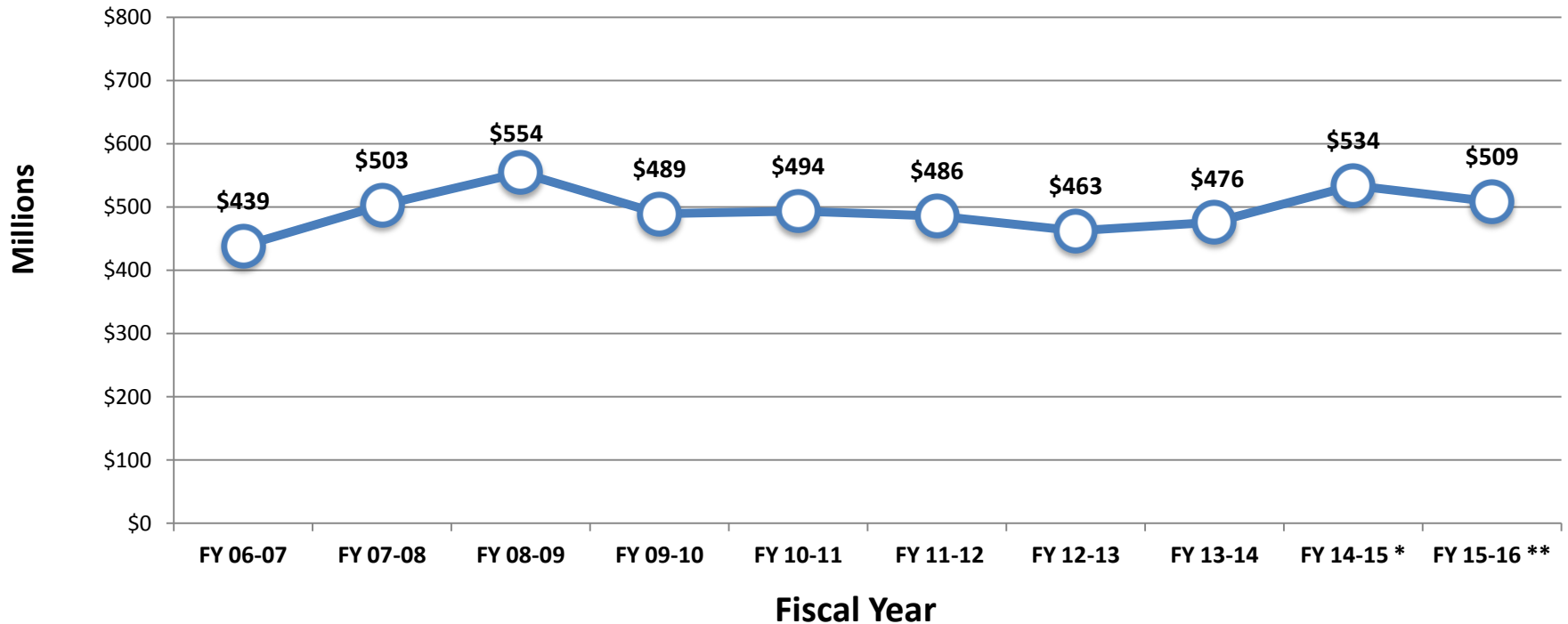
(38 T.O.)





10-Year Budget History

CORRECTIONS SERVICES (Total Funding)



Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/14

**Governor's Executive Budget Recommendation



Major Sources of Revenue FY 15-16

Self-Generated Revenue - \$40.2 million

- Prison Canteen Auxiliary Accounts - \$15 million
- Probation and Parole - \$18 million
- Other – includes telephone commissions, work crews, and inmate welfare funds - \$7 million.

Interagency Transfers - \$4.8 million

- Federal Emergency Management Agency (FEMA) Reimbursements transferred from the Governor's Office of Homeland Security and Emergency Preparedness (GOHSEP) to the department.

Statutory Dedications - \$54,000

- Sex Offender Registry Technology Fund

Federal Funds - \$1.5 million

- Violent Offender/Truth in Sentencing Grant
- State Criminal Alien Assistance Program
- Social Security Fraud Detection/Prevention
- Youthful Offender Grant Program from the U.S. Department of Education
- Sex Offender Management Grant



Agency Budget Comparisons

Total Means of Financing

Agencies	FY 14-15	FY 15-16	Difference
Corrections Administration	\$89,468,769	\$74,367,349	(\$15,101,420)
Louisiana State Penitentiary	\$134,331,301	\$132,459,949	(\$1,871,352)
Avoyelles Correctional Center	\$30,051,800	\$28,928,988	(\$1,122,812)
Louisiana Correctional Institute for Women	\$22,634,299	\$22,001,459	(\$632,840)
Winn Correctional Center	\$18,166,913	\$18,187,680	\$20,767
Allen Correctional Center	\$18,098,574	\$18,148,449	\$49,875
Dixon Correctional Institute	\$43,924,743	\$41,914,650	(\$2,010,093)
Elayn Hunt Correctional Center	\$56,768,583	\$55,016,144	(\$1,752,439)
David Wade Correctional Center	\$29,552,567	\$27,294,195	(\$2,258,372)
B.B. "Sixty" Rayburn	\$25,211,039	\$24,863,219	(\$347,820)
Adult Probation and Parole	\$66,163,520	\$65,373,689	(\$789,831)
TOTAL	\$534,372,108	\$508,555,771	(\$25,816,337)



Expenditure Breakdown

Expenditures	FY 13-14 Actual Expenditures	FY 14-15 Existing Operating Budget (12/1/14)	FY 15-16 Executive Budget Recommendation	Change from FY 14-15 to FY 15-16	Percent Change from FY 14-15 to FY 15-16
Salaries	\$217,628,743	\$224,334,190	\$222,763,997	(\$1,570,193)	(0.7%)
Other Compensation	\$3,537,603	\$1,586,086	\$1,530,445	(\$55,641)	(3.5%)
Related Benefits	\$106,860,601	\$128,037,495	\$116,659,785	(\$11,377,710)	(8.9%)
Travel	\$384,113	\$490,957	\$399,707	(\$91,250)	(18.6%)
Operating Services	\$17,724,350	\$18,135,394	\$18,102,268	(\$33,126)	(0.2%)
Supplies	\$31,802,732	\$28,333,106	\$28,242,548	(\$90,558)	(0.3%)
Professional Services	\$8,994,900	\$9,962,324	\$8,662,296	(\$1,300,028)	(13.0%)
Other Charges	\$89,050,914	\$122,665,198	\$112,194,725	(\$10,470,473)	(8.5%)
Acq/Major Repairs	\$226,616	\$827,358	\$0	(\$827,358)	0.0%
Unallotted	\$0	\$0	\$0	\$0	0.0%
TOTAL EXP	\$476,210,572	\$534,372,108	\$508,555,771	(\$25,816,337)	(4.8%)



Salaries and Related Benefits

- A net decrease includes reductions for retirement, annualization of FY 14-15 mid-year reductions, and GEMS cuts, as well as, increases in group insurance, performance adjustments, and adjustments to the salary base.

Other Charges

- Aligns funding allocated for inmate health care services at the individual prison clinics and off-site care with actual needs.

Issue

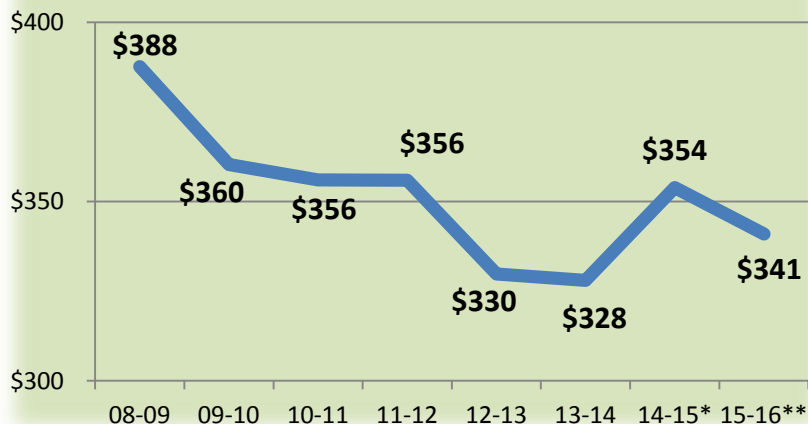


- Continues trend of Acquisitions and Major Repairs not being funded in Executive Budget. Should the agency need to make such purchases, funding will have to be taken from other expenditure categories or budget will have to be adjusted during the year.

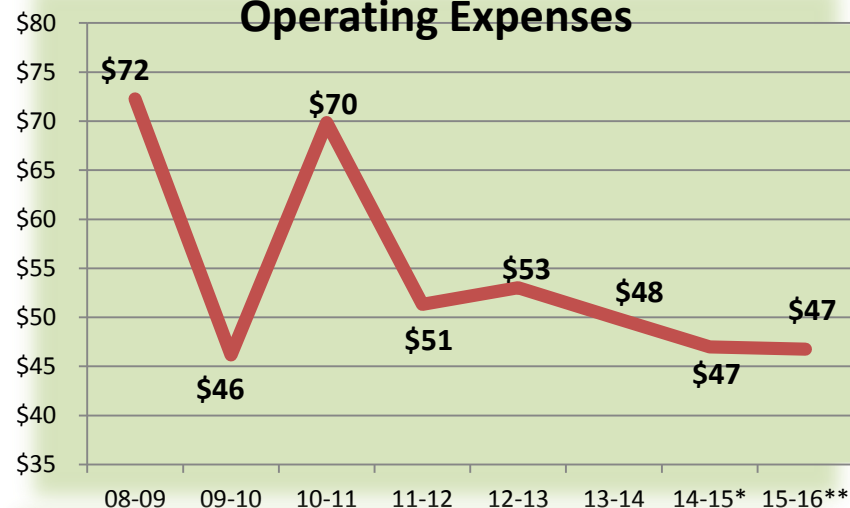


8-Year Expenditure History (in millions)

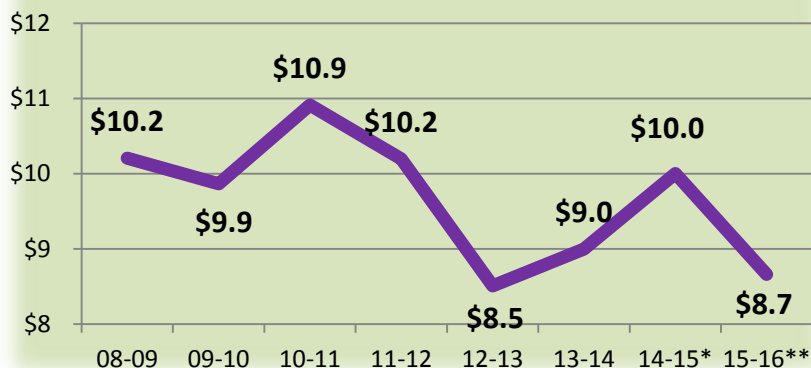
Personal Services



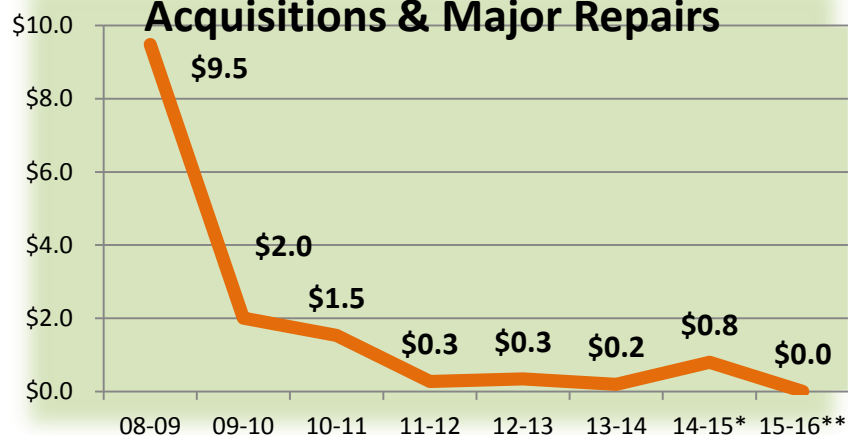
Operating Expenses



Professional Services



Acquisitions & Major Repairs



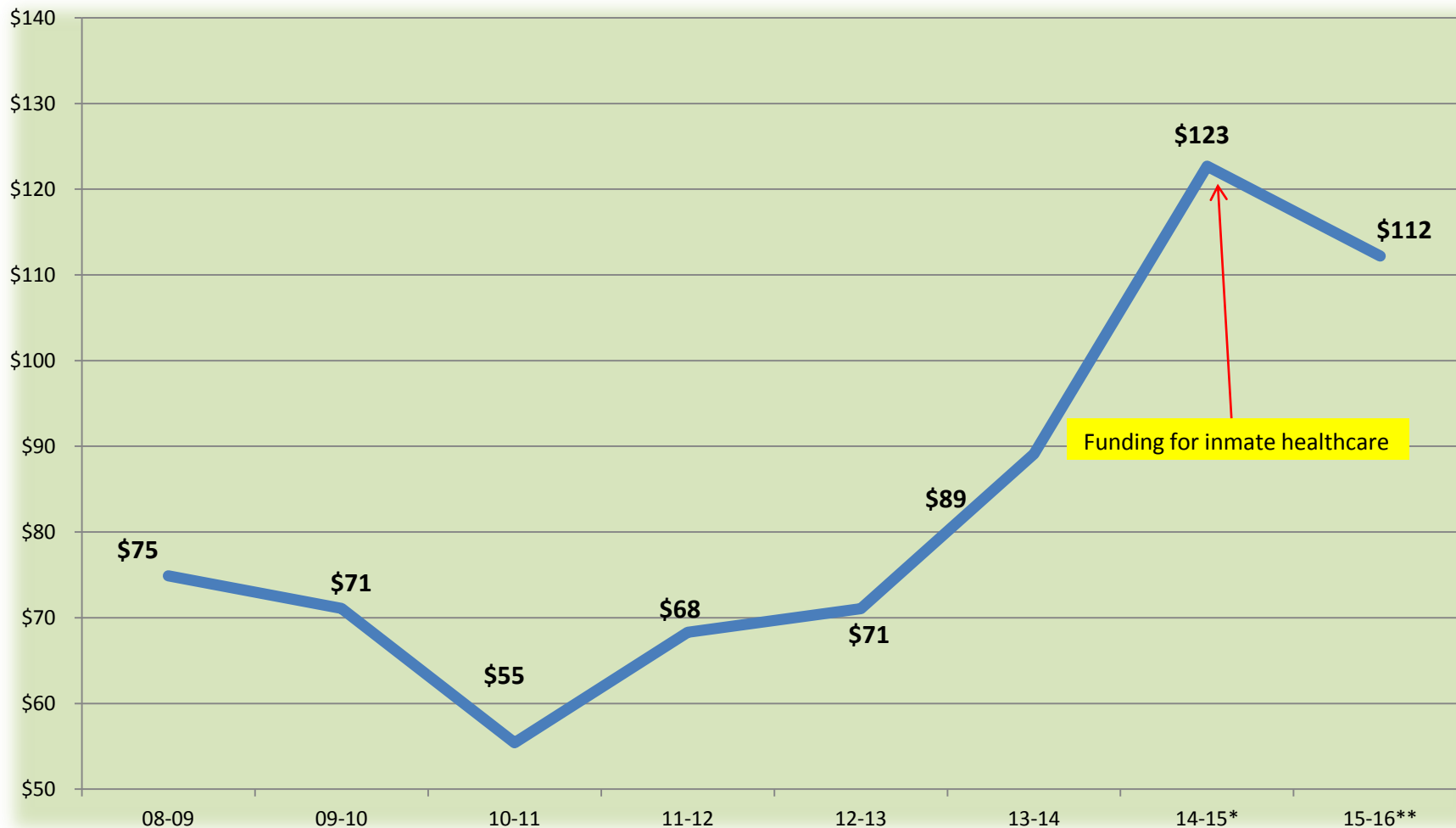
Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/14

**Governor's Executive Budget Recommendation



8-Year Expenditure History (in millions)



Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/14

**Governor's Executive Budget Recommendation



Significant Adjustments

(\$13.0M)

SGF



Net cuts to Salaries and Related Benefits amount to \$13 million. Retirement rates decreased, so the amount of funding needed to fully fund Related Benefits decreased by \$11.4 million. GEMS reduces salaries and related benefits \$4.8 million. Additionally, this includes a \$1.3 million annualization of FY 15 mid-year cuts. Increases include a \$2 million annualization for performance adjustments, \$4.5 million increase for Group Benefits, and \$2.8 million for Office of Technology Services. Statewide adjustments account for the remainder.

(\$12.0M)

SGF



Reduces funding for inmate healthcare. Offsite inmate health care is no longer performed by state hospitals because their operations have been privatized. Therefore, \$50 million SGF was added into the DOC budget in FY 13-14 to pay for healthcare on the private market. This allocation was cut \$6 million in FY 14-15 and is cut an additional \$12 million in HB 1 because the prisons are performing more healthcare in-house and offsite treatment has not been as expensive as originally anticipated.

IAT - SGF



MOF Swap reduces \$6M in funds from the Federal Emergency Management Agency (FEMA) that the state is being reimbursed for wind damages from Hurricane Gustav. The funds came from the Governor's Office of Homeland Security and Emergency Preparedness (GOHSEP) to be used by DOC to cover a shortfall in supply costs. These funds were cut in the first round of FY 15 mid-year reductions and replaced in the Executive Budget with SGF by a like amount.

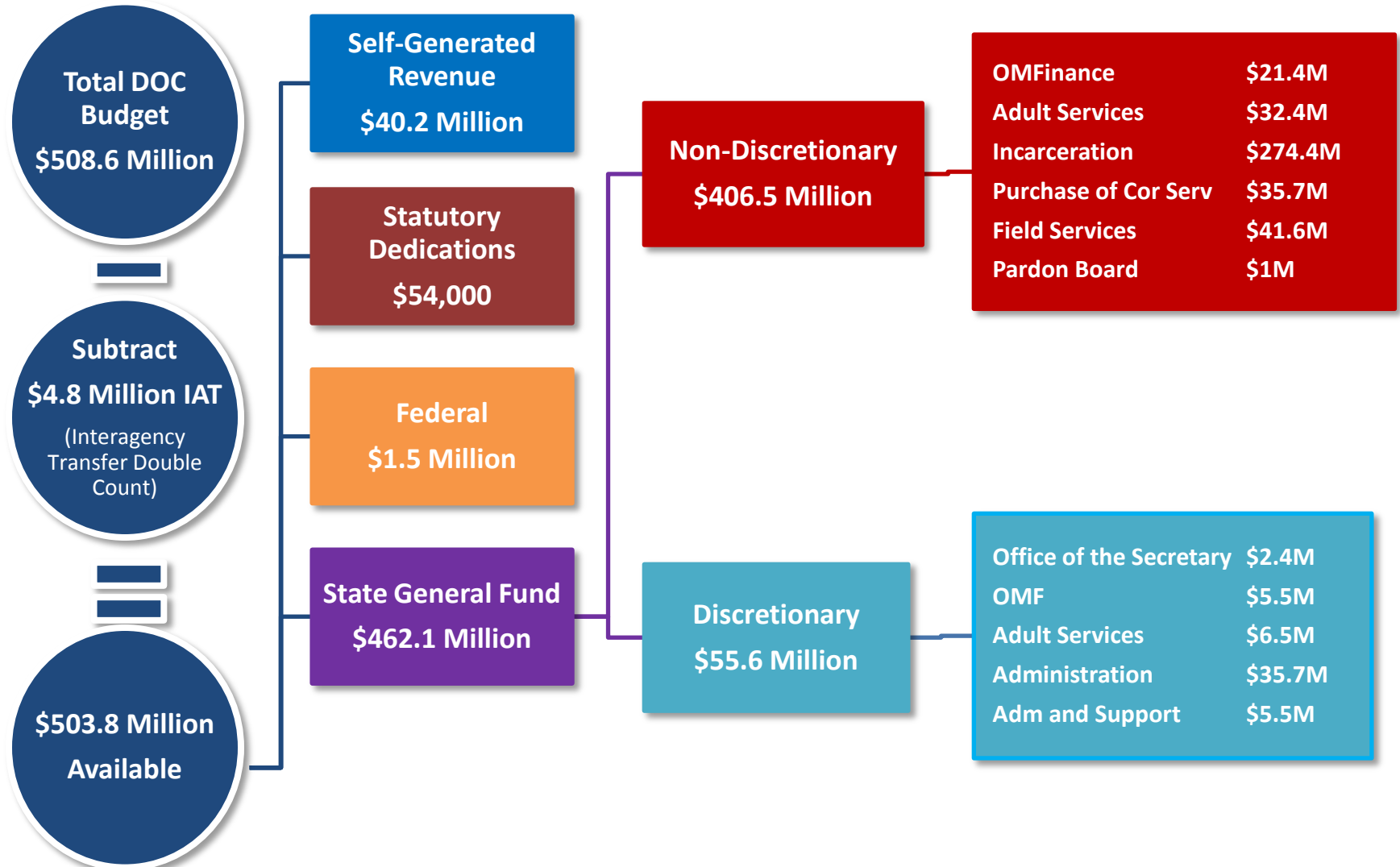
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Six positions were cut to reduce the "span of control" as part of GEMS; 41 were transferred to the Office of Human Capital; 5 were added for Certified Treatment and Rehabilitation Program (CTRP); and 4 were added for inmate healthcare.



Discretionary/Non-Discretionary Funding in FY 15-16 Executive Budget





Salaries and Positions

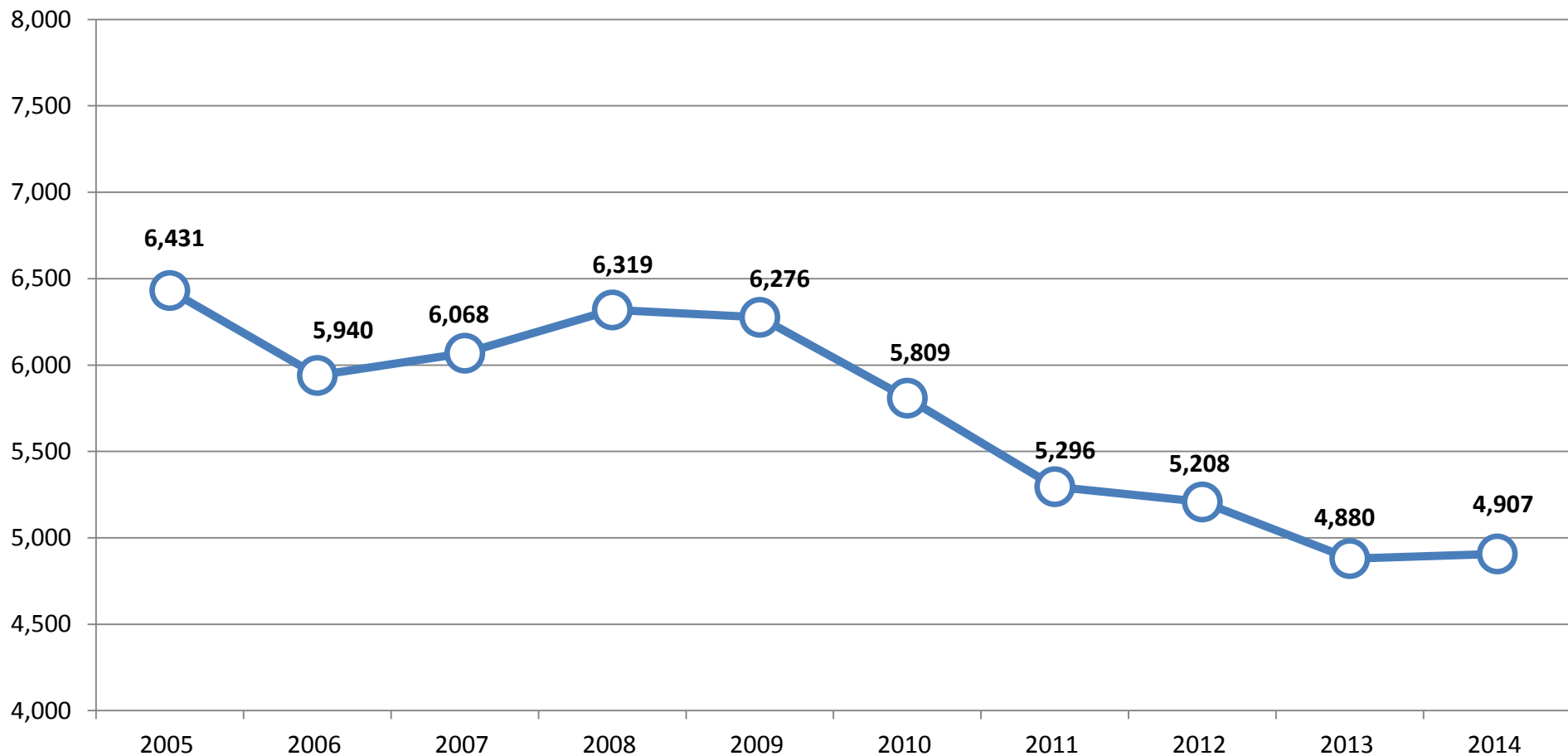
FY 15-16 SALARIES/POSITIONS

- \$224 million for Salaries and Other Compensation
- \$117 million for Related Benefits
- Total Personnel Services = \$341 million; 86.0% of the DOC total Executive Budget Recommendation (excluding Other Charges)
- 4,684 Authorized Positions (4,619 classified and 65 unclassified)
- 23 full-time non-T.O. positions
- 0 Other Charges positions
- As of 1/31/2015, Corrections had 40 vacancies and 7 were eliminated.
- Projected Turnover Rate is 25% for Security Personnel and 16% for Other Personnel. *(Data provided by the Department of Corrections)*



Salaries and Positions

TOTAL FULL-TIME EQUIVALENT (FTE) POSITIONS

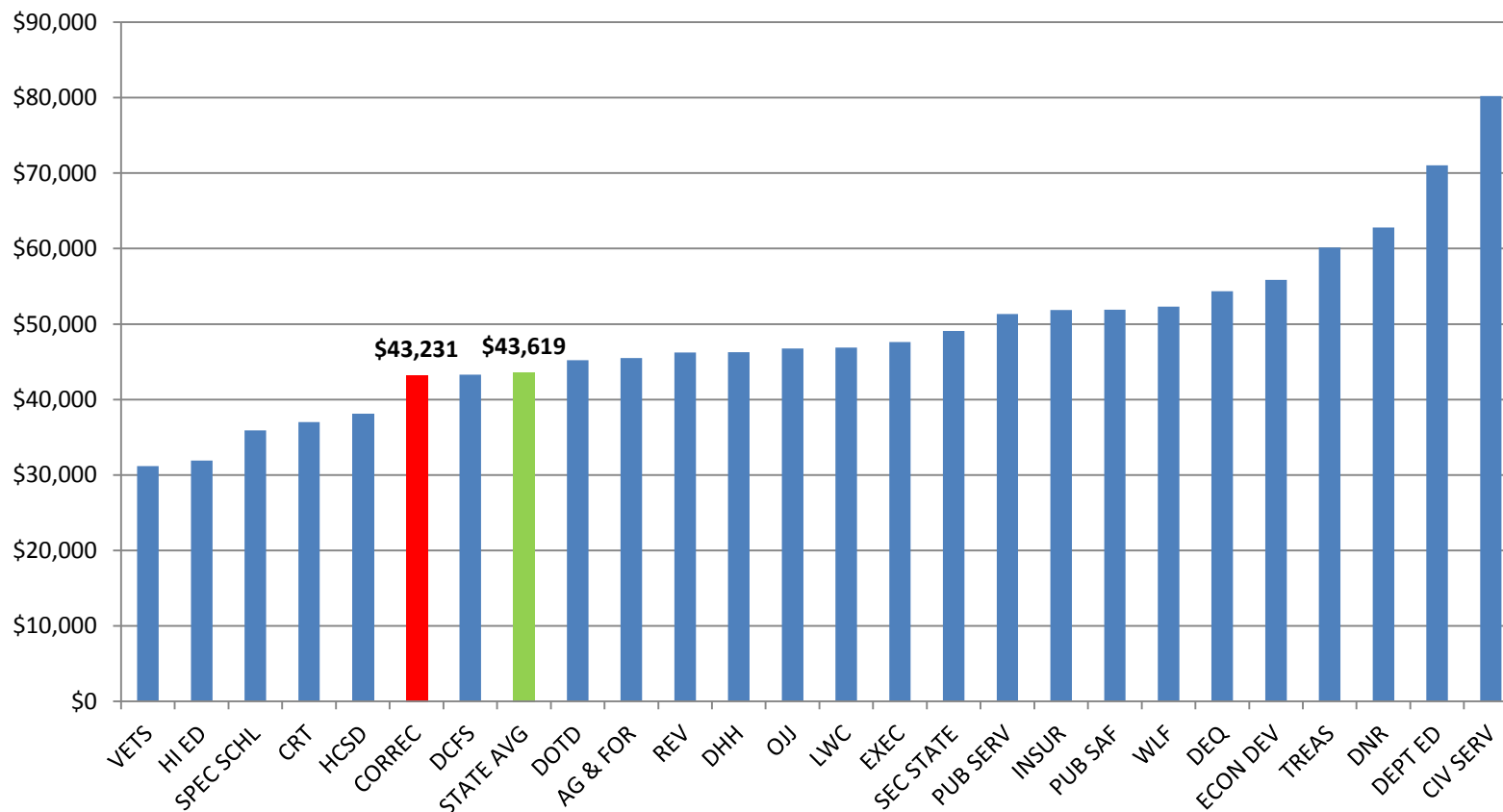


Source: Prepared by House Fiscal Division staff using information from ISIS-HR



Salaries and Positions

FY 14 CLASSIFIED AVERAGE ANNUAL PAY PER FTE

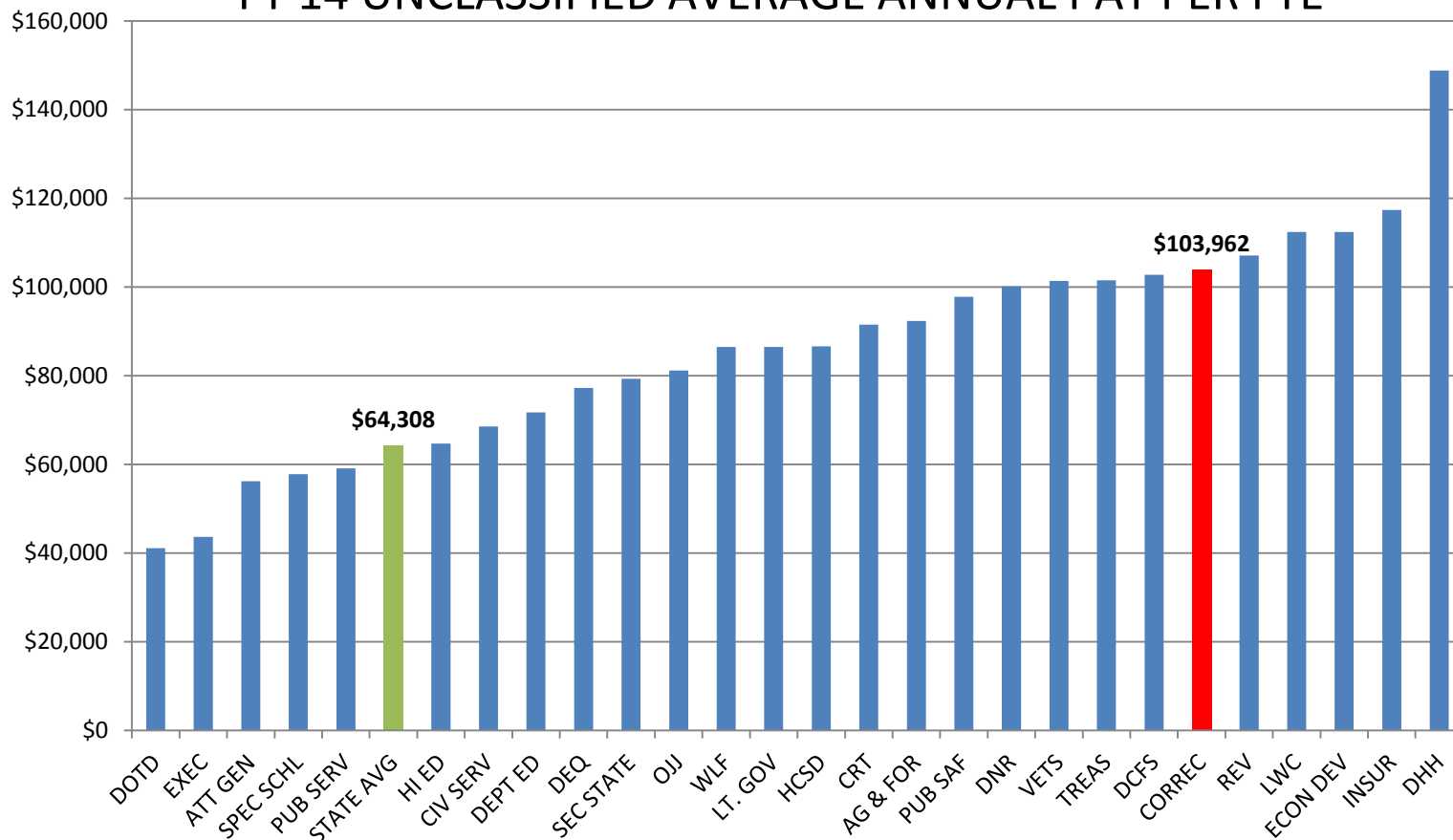


Source: Prepared by House Fiscal Division staff using information from ISIS-HR and Civil Service



Salaries and Positions

FY 14 UNCLASSIFIED AVERAGE ANNUAL PAY PER FTE



Source: Prepared by House Fiscal Division staff using information from ISIS-HR and Civil Service



Average Cost Per Day Per Offender

Average Cost Per Day Per Offender in State Facilities

Agencies	FY 11-12	FY 12-13	FY 13-14
Elayn Hunt Correctional Center	\$68	\$69	\$70
Dixon Correctional Institute	\$49	\$61	\$60
David Wade Correctional Center	\$65	\$63	\$57
Louisiana State Penitentiary	\$61	\$56	\$53
Louisiana Correctional Institute for Women	\$65	\$50	\$51
B.B. "Sixty" Rayburn	\$56	\$50	\$47
Avoyelles Correctional Center	\$42	\$41	\$41
Winn Correctional Center	\$32	\$32	\$31
Allen Correctional Center	\$32	\$32	\$31
Average Statewide	\$55	\$53	\$50

Local Housing of State Adult Offenders (Payments to Sheriffs for Housing of State Offenders)	\$24.39
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Data taken from the Office of Planning and Budget Executive Budget Supporting Document



Historical Funding Local Housing of State Inmates

(Includes Transitional Work and Reentry)

FY	Amount	Number of Inmates (Average Per Day)
FY 09 Actual	\$164,754,842	15,789
FY 10 Actual	\$181,624,041	17,460
FY 11 Actual	\$183,522,795	17,739
FY 12 Actual	\$185,416,601	18,131
FY 13 Actual	\$193,438,945	18,510
FY 14 Actual	\$178,998,466	17,848
FY 15 EOB	\$169,536,017	16,261
FY 16 Recommended	\$154,185,998	12,986

Per Diem Rate = \$24.39 plus certain medical expenses

Financial data taken from the Office of Planning and Budget Executive Budget Supporting Document and the number of inmates taken from the Department of Corrections



State Inmates in Local Housing

(Includes Transition and Reentry)



Data Source: Department of Corrections and Office of Planning and Budget

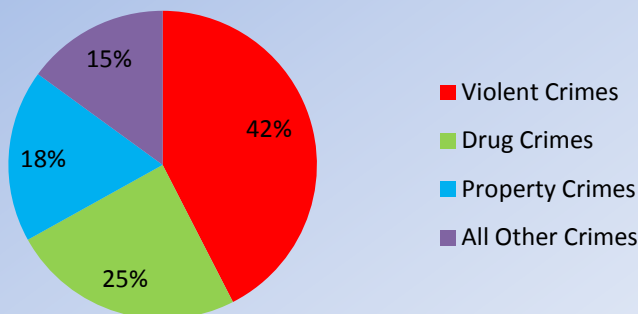
*Existing Operating Budget as of 12/1/14

**Governor's Executive Budget Recommendation

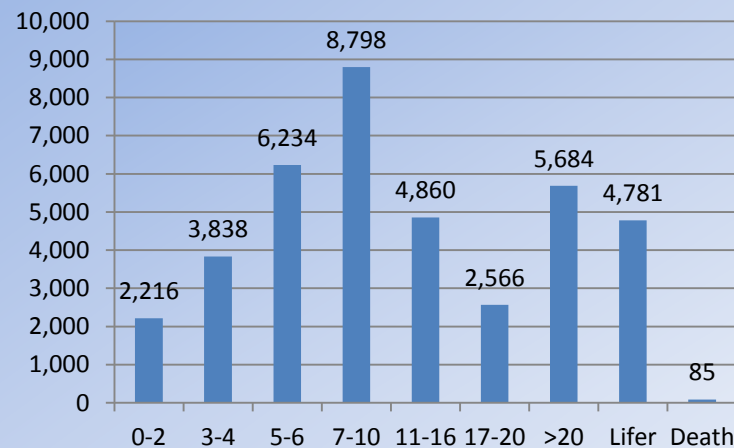


Offences and Sentencing

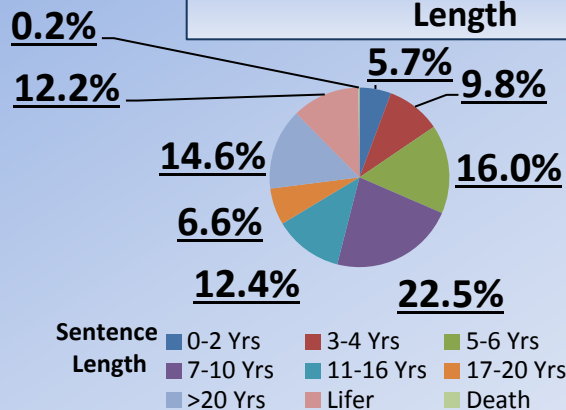
Crime Classification Percentages



Number of Inmates



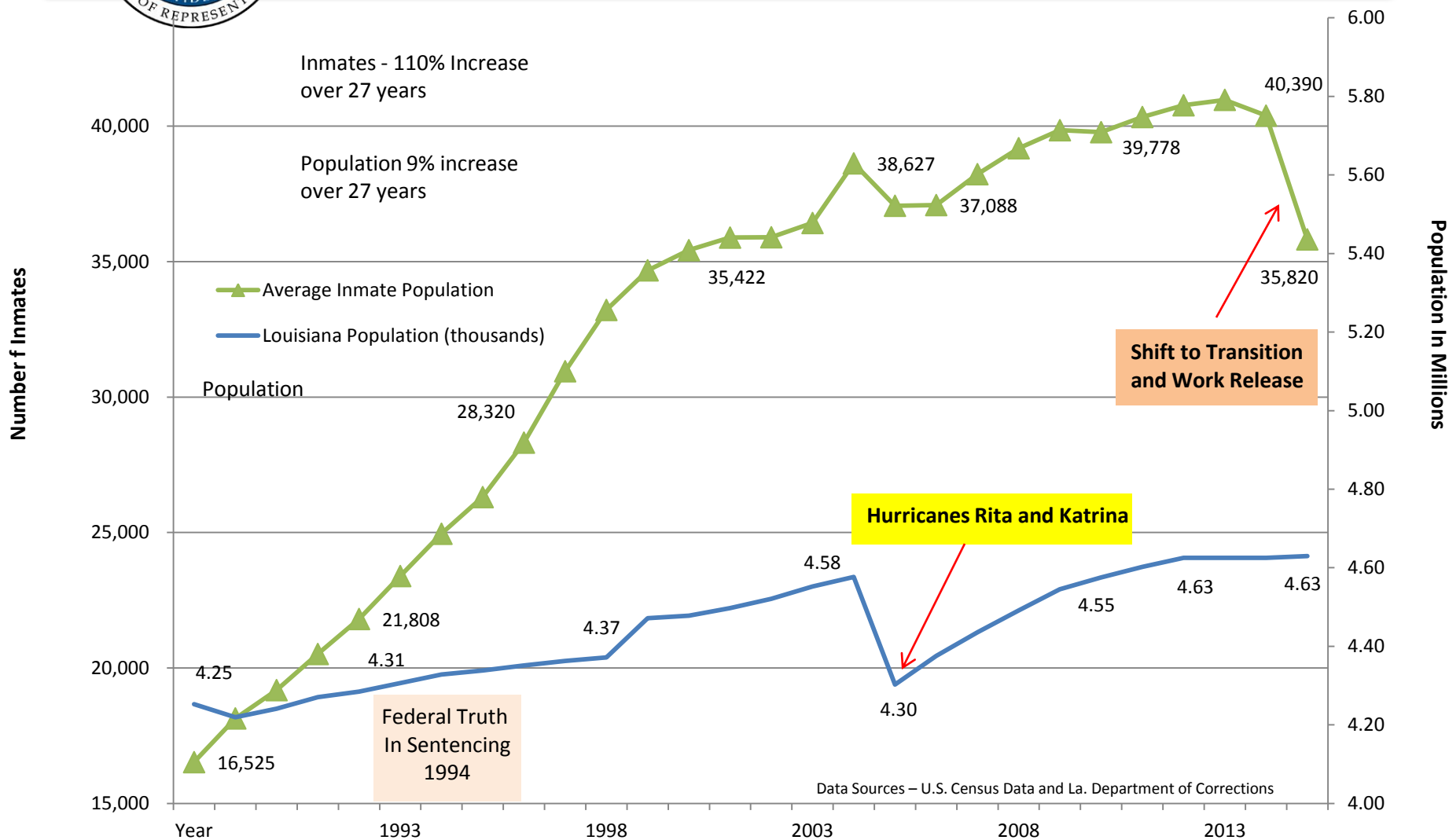
Percentage of Inmates by Sentence Length



Data Source – La. Department of Corrections
March 2014 Report

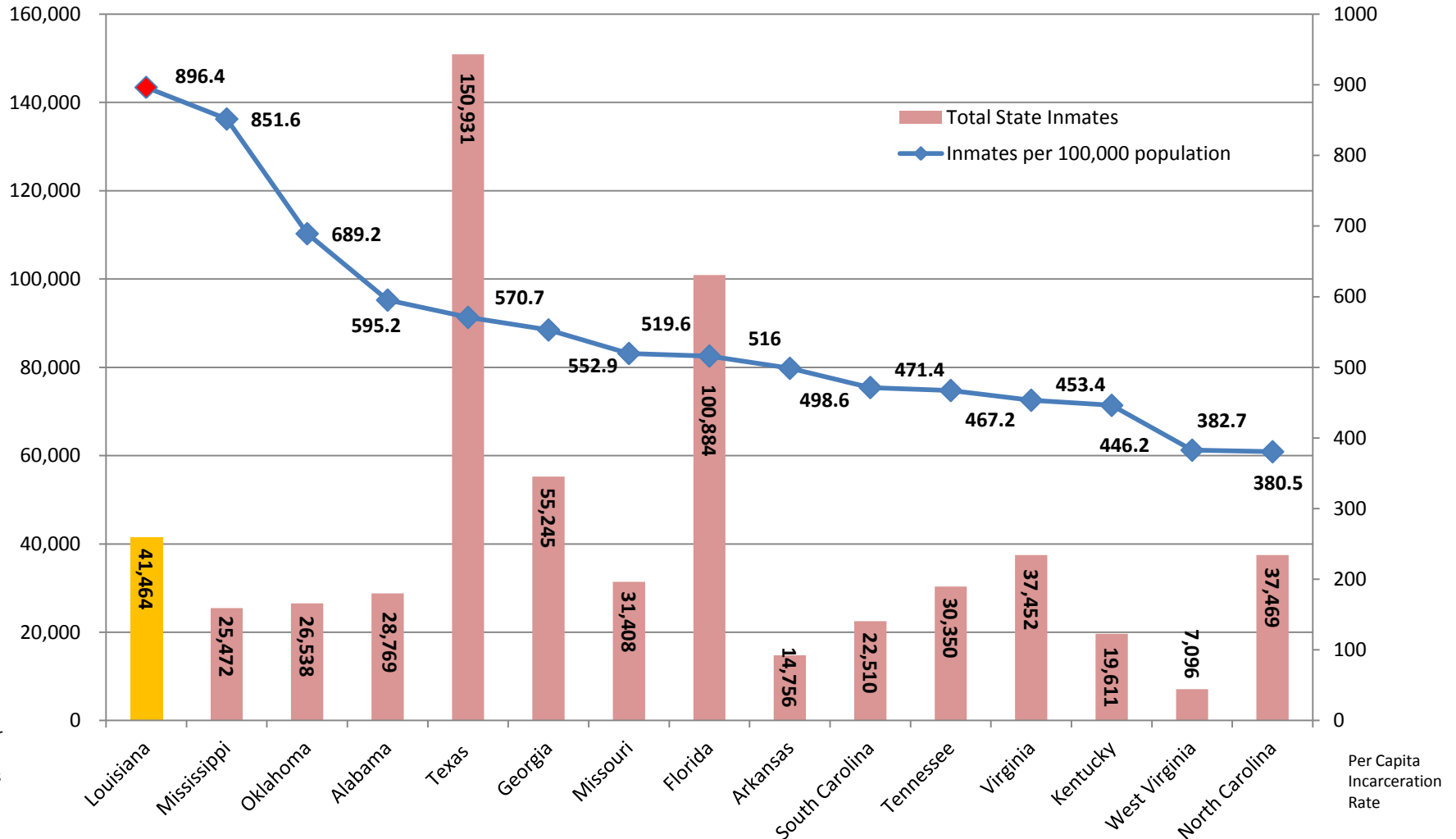


Incarcerated Inmates vs Population in Louisiana





Southern Legislative Conference (SLC) Population/Inmate Comparisons

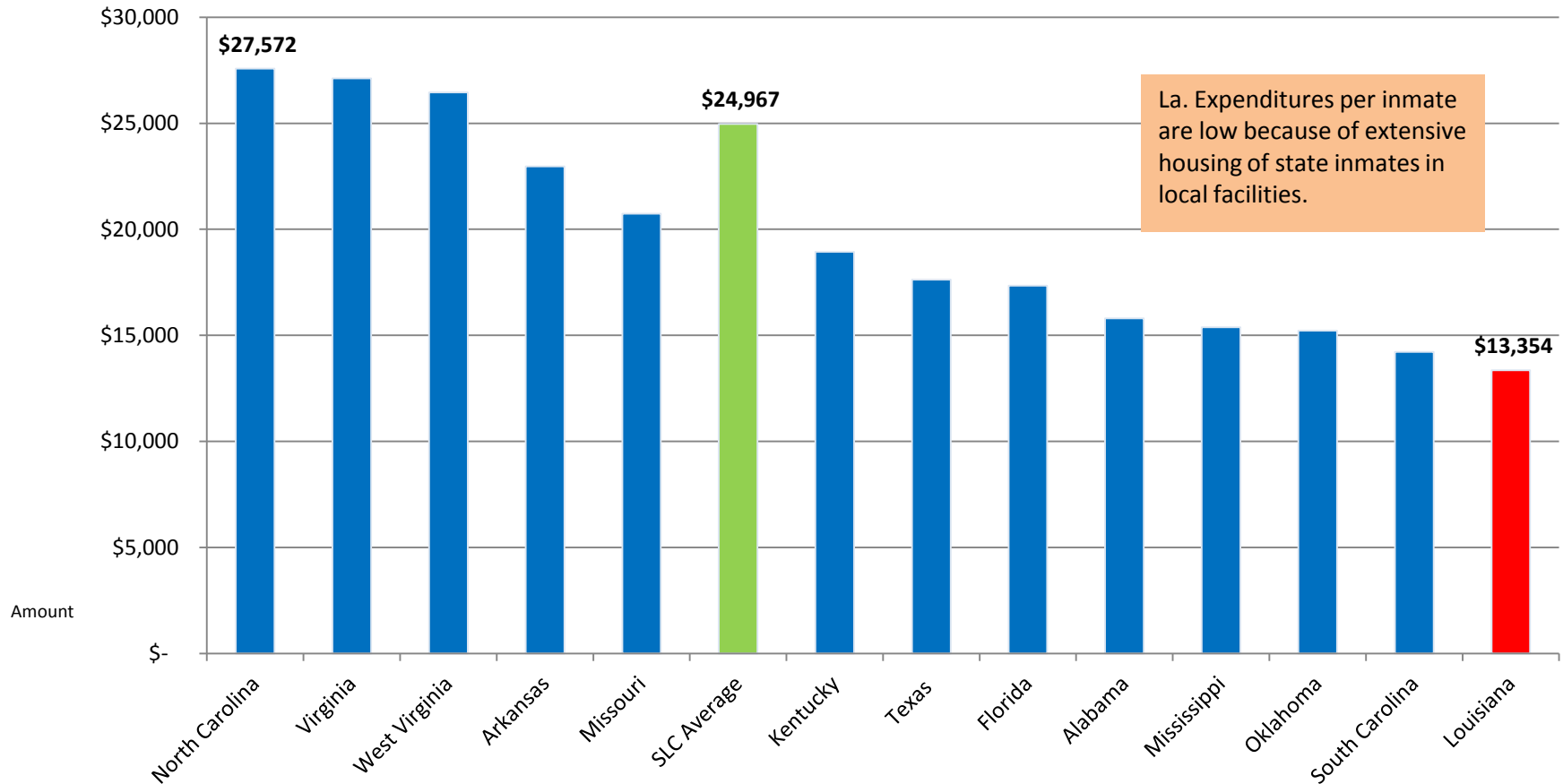


Data Source – FY 13 Adult Correction Systems Report to the SLC by the La. LFO



Southern Legislative Conference States' Inmate Expenditures

Annual Expenditures Per Inmate

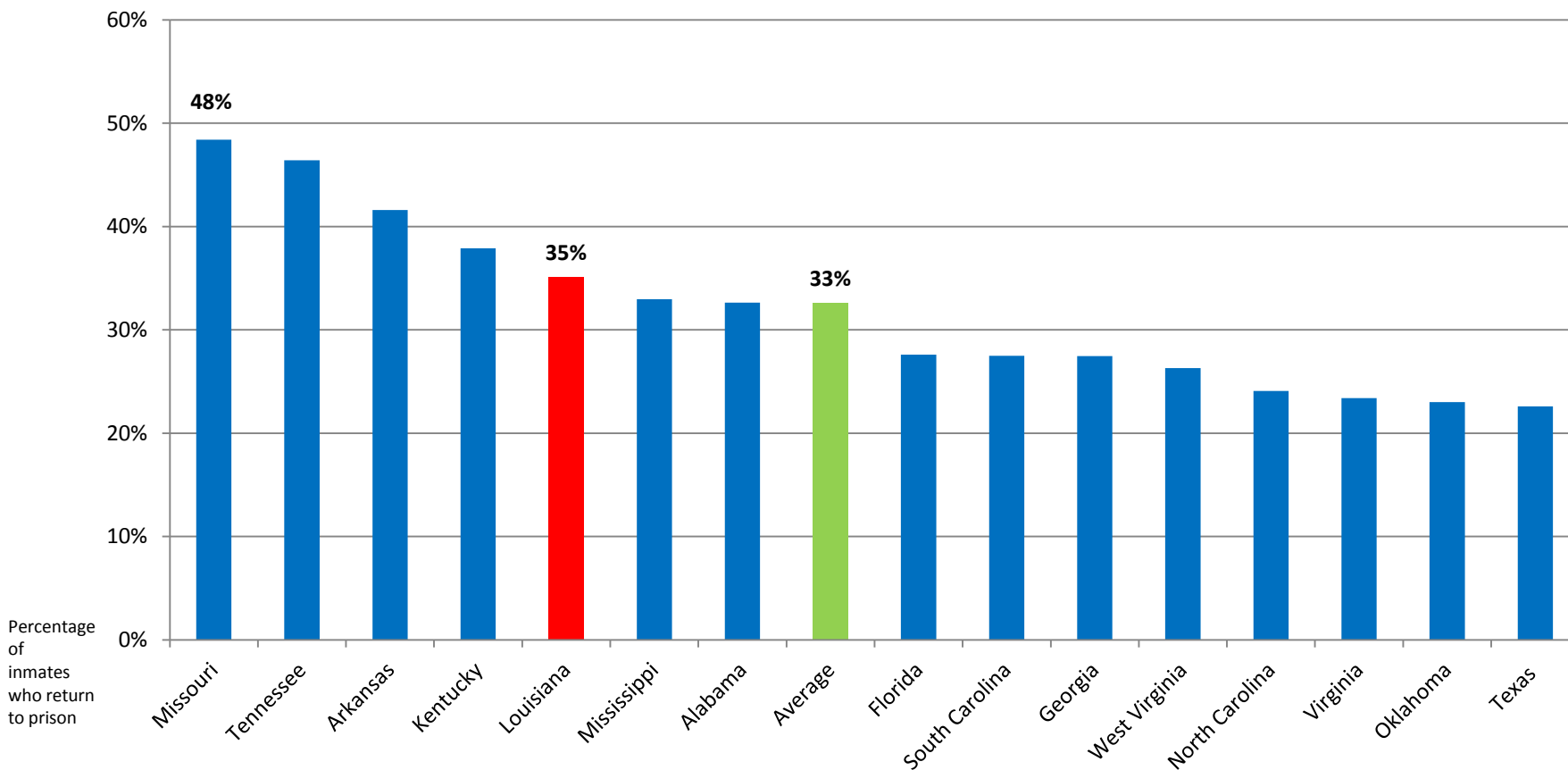


Data Source – FY 13 Adult Correction Systems Report to the SLC by the La. LFO



Recidivism in SLC States

3-Year Return Rate

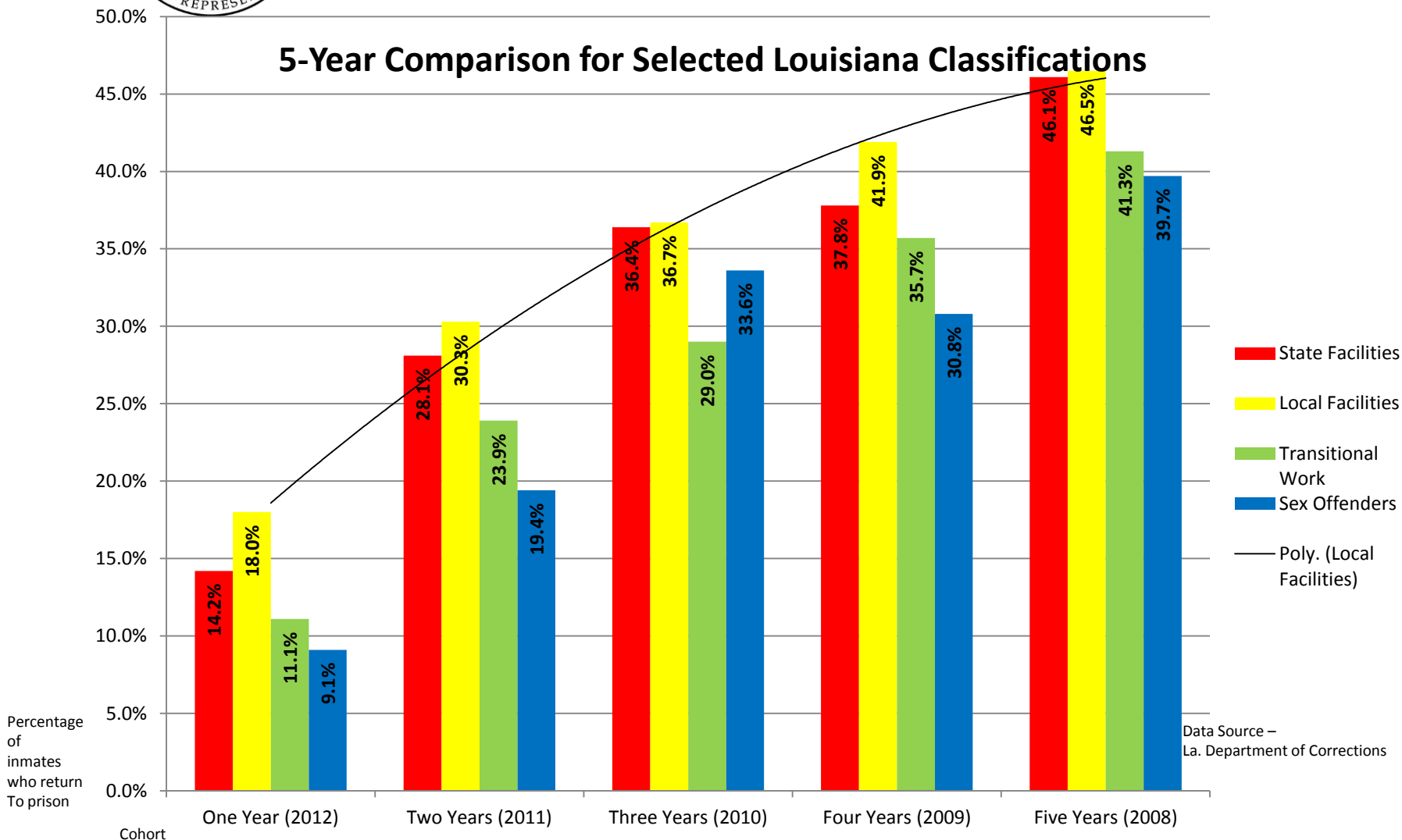


Data Source – FY 13 Adult Correction Systems Report to the SLC by the La. LFO



Recidivism Rates

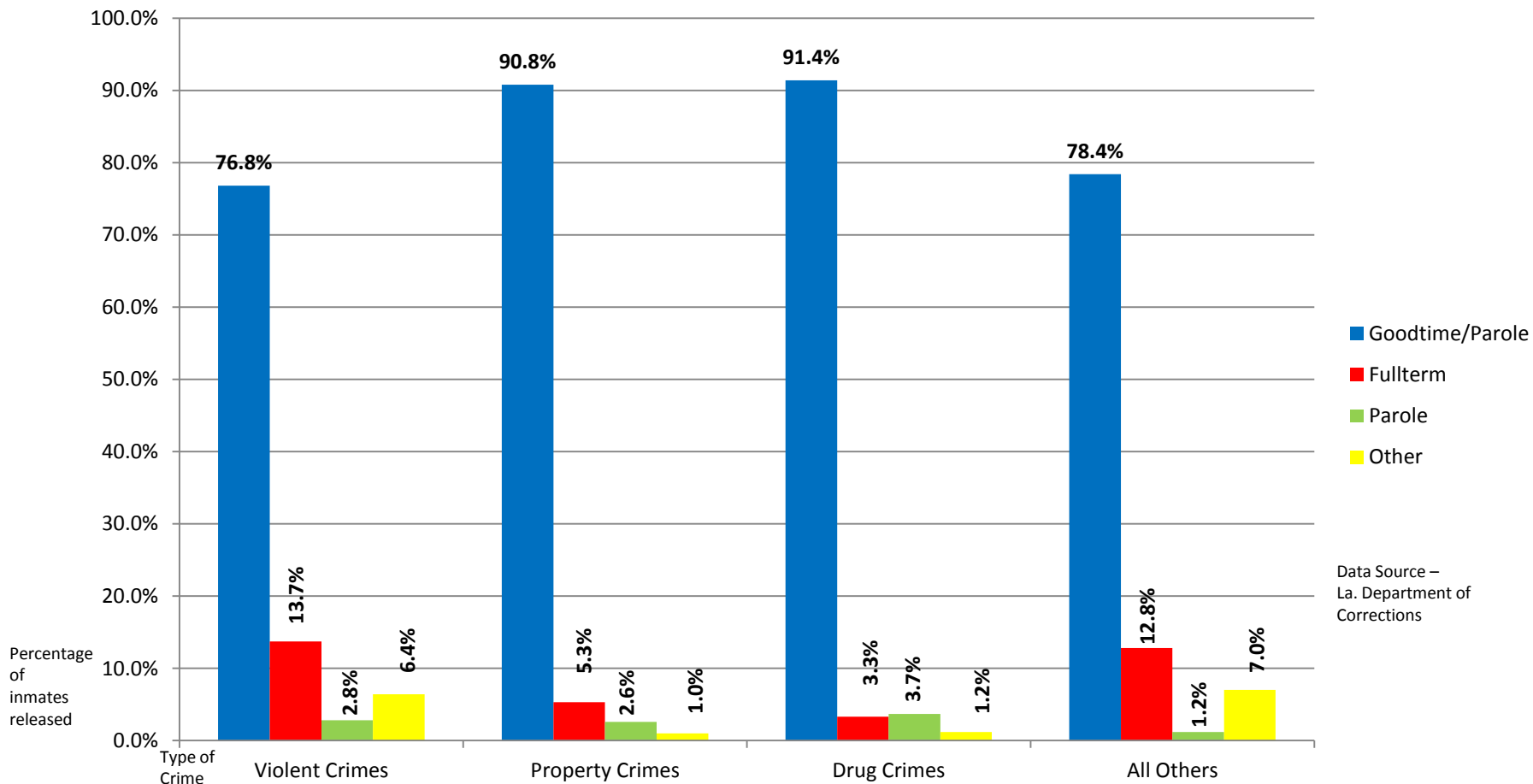
5-Year Comparison for Selected Louisiana Classifications





Adult Incarceration Releases

Types of Releases





Department Contacts

Title	Agency	Phone
Secretary	James LeBlanc	(225) 342-6739
Undersecretary	Thomas Bickham	(225) 342-6739
Deputy Undersecretary	Suzanne Sharp	(225) 342-6575
Budget Director	Elaine Leibenguth	(225) 342-7451
Assistant Budget Director	Brandon Scivique	(225) 342-6054