

Representative Cameron Henry
Chairman



Representative Franklin Foil
Vice Chairman

FY16-17 Executive Budget Review

Department of Public Safety Services

House Committee on Appropriations
by the House Fiscal Division

March 28, 2016

TABLE OF CONTENTS

Department Organization	3
Department Function	5
Budget History	7
Means of Finance	8
Revenue Sources	9
Expenditures	11
Agency Budget Comparisons	13
Significant Impacts	14
Personnel	15
State Supplemental Pay	18
Contacts	19

DEPARTMENT ORGANIZATION



A SAMPLE OF WHAT DOES DPS DO FOR YOU

Highway Safety



Crime Lab



Motor Vehicle Registration



Arson Investigations



Drivers' Licensing



Gaming Enforcement



DEPARTMENT FUNCTIONS

Office of State Police

- The Louisiana State Police Traffic Enforcement Program is responsible for improving public safety through public education, training, and enforcement of statutes and regulations. This is accomplished by the following:
 - Patrolling state highways and assist local and municipal law enforcement upon request. State Police maintains a French Quarter presence and supplements local law enforcement efforts at large events like Mardi Gras. Additionally, coordinates oil spill efforts and maintains a hazardous materials response unit. Finally, State Police also enforce weights and standards laws.
- The Criminal Investigations Program is comprised of the following activities:
 - The Insurance Fraud Program maintains a database of reported and investigated fraud.
 - The Investigations Program coordinates multi-agency criminal investigations support. State Police investigates police shootings, corruption, politically sensitive cases, narcotics distribution, human trafficking, and prescription fraud.
 - The Investigative Support Program operates the Louisiana Fusion Center which coordinates criminal intelligence operations among state, local, and federal authorities.
- The Operational Support Program is comprised of the following activities:
 - DPS (Department of Public Safety) Police which patrol certain state buildings.
 - Crime Lab Services - the State Crime Lab tests crime scene evidence from around the state and includes DNA and ballistics analysis.
 - Support Services “Beans, Bullets and Boots” - provides equipment and supplies to troopers in the field.
 - Protective Services provides the Governor’s security detail.
- The Enforcement activity consists of Gaming Enforcement and Licensing.
 - Provides licensing and oversight of Louisiana’s 14 operating riverboats, 4 racetracks, and the New Orleans land-based casino, as well as approximately 2,100 video gaming establishments with 14,000 video poker devices.



DEPARTMENT FUNCTIONS

Office of Management and Finance

The OMF handles all administrative “back office” functions (Human Resources, Finance, Budget, Data, Internal Audit) for the department, Governor’s Office of Homeland Security and Emergency Preparedness, and the Office of Juvenile Justice.

Office of Motor Vehicles

The OMV performs the examination and licensing of operators of motor vehicles, the suspension and revocation of such licenses, issuance of vehicle title and registration certificates, license plates for all motor vehicles operated upon the highways of the state, recordation of liens against vehicles, and the collection of sales/use tax and other appropriate fees, all in accordance with applicable laws.

Office of State Fire Marshal

The OSFM is charged with the responsibility of protecting the life and property of the citizens of this state from fire explosion and related hazards. The agency investigates potential arson, inspects carnival rides and air-supported amusement structures, reviews/approves commercial building plans and inspects commercial and public buildings for life safety code violations.

Louisiana Gaming Control Board

The LGCB, pursuant to provisions of R.S. 27:15, has regulatory authority, control, and jurisdiction, including investigation, licensing, and enforcement over all aspects of gaming activities and operations. The board is responsible for denying gaming licensing or permits submitted by known disqualified and unsuitable persons.

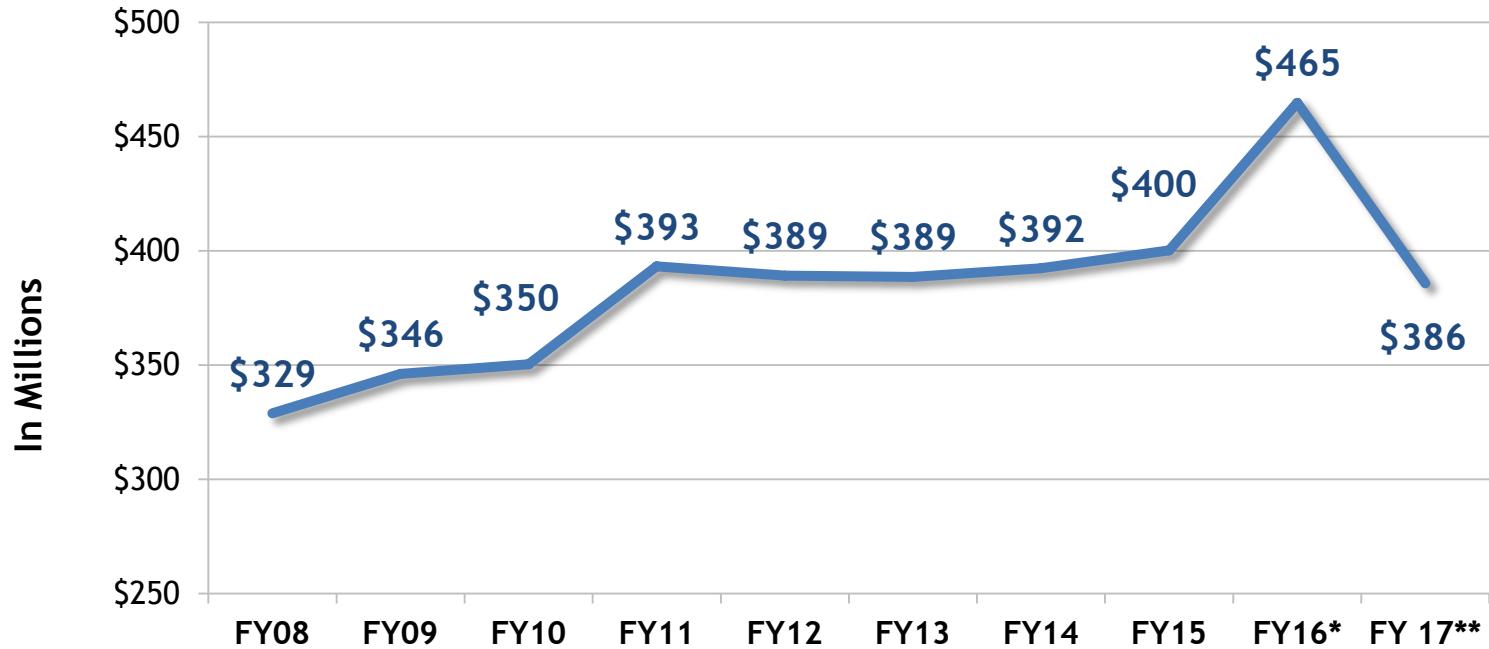
Liquefied Petroleum Gas Commission

The LPGC promulgates and enforces rules that allow for the safe distribution, handling and usage of liquefied petroleum gases and anhydrous ammonia. This is accomplished through inspections of storage facilities, equipment, and examination of personnel engaged in the industry. The commission may fine businesses that improperly store, handle, or sell these products.

Louisiana Highway Safety Commission

The LHSC program is a formula grant program in which federal funds are provided to states based on their population and road miles. These funds are passed through to other state agencies and are used for road safety projects and highway safety-programs.

BUDGET HISTORY



*Existing Operating Budget as of 12/1/15

**Governor's Executive Budget Recommendation

Source: Executive Budget Supporting Documents

MEANS OF FINANCE BREAKDOWN

Means of Financing	FY 14-15 Prior Year Actual Expenditures	FY 15-16 Existing Operating Budget	FY 16-17 Executive Budget Recommendation	\$ Change from Existing	% Change from Existing
State General Fund	\$8,328,017	\$0	\$0	\$0	0.0%
Interagency Transfers	\$26,294,609	\$38,136,571	\$38,258,311	\$121,740	0.3%
Fees and Self-Gen Rev.	\$131,031,724	\$153,843,013	\$122,135,850	(\$31,707,163)	(20.6%)
Statutory Dedications	\$202,614,095	\$223,599,311	\$177,601,724	(\$45,997,587)	(20.6%)
Federal Funds	\$31,841,773	\$49,181,799	\$47,761,138	(\$1,420,661)	(2.9%)
Total Means of Finance	\$400,110,218	\$464,760,694	\$385,757,023	(\$79,003,671)	(17.0%)

Fees and Self-Generated Revenues and Statutory Dedications have decreased because their revenues were diverted to the Debt Recovery Fund in FY 16 but not reflected until FY 17. The Debt Recovery Fund was eliminated in the Special Session and this will allow the department to retain collections in the Insurance Verification Fund and Self-Generated Revenues. However, the Revenue Estimating Conference must recognize changes to these means of finance, and budget authority must be added before the department can expend these revenues.

MAJOR SOURCES OF REVENUE

Self Generated \$122.1 Million

The department may collect on approximately 178 fees. The primary Fees & Self-generated Revenues are derived through the issuance of drivers license reinstatement fees, provision of drivers records to insurance companies, vehicle titles and various compulsory insurance administrative fees. The department collects a handling fee on all non-title motor vehicle transactions, inspection stickers, and State Fire Marshal license fees and reports.

Interagency Transfers \$38.3 Million

The Interagency Transfers are from federal grants for specialized traffic enforcement from the Highway Safety Commission, Department of Transportation and Development, and the Department of Environmental Quality; from Department of Natural Resources for enforcement of the underground facilities damage prevention law; for security expenses from various state agencies housed in the Capitol Complex area; and homeland security funding from Governor's Office of Homeland Security and Emergency Preparedness for grants to local government.

Stat Deds \$177.6 Million

The Department is funded through 28 Statutory Dedications which are detailed on page 10. The four largest are listed below:

River Boat Gaming Fund	\$69.9 million
Louisiana Fire Marshal Fund	\$16.8 million
Insurance Verification Fund	\$16 million
State Police Salary Fund	\$15.6 million

Federal Funds \$47.8 million

The majority of the department's Federal Funding is provided by the Federal Department of Transportation under the authority of the Highway Safety Act of 1966 P.L. 89, Chapter 4, Title 23 USC.

MAJOR SOURCES OF REVENUE STATUTORY DEDICATIONS

Dedication	FY 14-15 Prior Year Actuals	FY 15-16 Existing Operating Budget	FY 16-17 Recommended	Change from EOB to Recommended
Transportation Trust	\$62,390,000	\$43,210,000	\$0	(\$43,210,000)
Oil Spill Contingency	\$9,762,839	\$18,455,747	\$1,866,474	(\$16,589,273)
Debt Recovery	\$5,000,000	\$16,000,000	\$0	(\$16,000,000)
Riverboat Gaming Enforcement	\$44,833,550	\$41,268,181	\$69,850,480	\$28,582,299
Insurance Verification System	\$11,335,768	\$25,181,921	\$16,000,000	(\$9,181,921)
Concealed Handgun Permit	\$3,706,273	\$5,182,074	\$3,671,925	(\$1,510,149)
Louisiana Fire Marshal	\$0	\$17,265,175	\$16,800,000	(\$465,175)
Department of Public Safety Peace	\$64,115	\$464,115	\$296,694	(\$167,421)
Right to Know	\$83,700	\$89,691	\$0	(\$89,691)
P.S. DWI Test Maintenance & Training	\$515,218	\$435,218	\$394,074	(\$41,144)
Louisiana Manufactured Housing	\$406,860	\$281,195	\$251,202	(\$29,993)
LPG Commission Rainy Day	\$1,229,299	\$1,086,928	\$1,057,588	(\$29,340)
Hazardous Materials Emergency	\$222,585	\$222,585	\$205,502	(\$17,083)
Louisiana State Police Salary	\$15,600,000	\$15,600,000	\$15,600,000	\$0
Motorcycle Safety & Operator Train. Prog.	\$135,999	\$135,999	\$135,999	\$0
Natural Resource Restoration	\$7,805,043	\$0	\$0	\$0
Pari-mutuel Live Racing Fac. Gaming	\$2,261,518	\$2,261,519	\$2,261,519	\$0
Sex Offender Registry Technology	\$25,000	\$25,000	\$25,000	\$0
Two Percent Fire Insurance	\$1,070,438	\$1,750,000	\$1,750,000	\$0
Underground Damages Prevention	\$81,519	\$81,519	\$81,519	\$0
Video Draw Poker Device	\$7,282,794	\$7,282,793	\$7,282,793	\$0
Industrialized Building Program	\$306,594	\$306,594	\$369,888	\$63,294
LA Life Safety & Property Protection	\$1,364,513	\$742,867	\$880,632	\$137,765
Louisiana Towing and Storage	\$218,505	\$220,000	\$431,113	\$211,113
OMV Customer Service and Technology	\$7,384,236	\$6,981,622	\$7,385,857	\$404,235
Explosives	\$137,116	\$137,116	\$603,128	\$466,012
Tobacco Tax Health Care	\$6,400,001	\$6,000,000	\$6,812,851	\$812,851
Insurance Fraud Investigation	\$2,698,115	\$2,577,168	\$3,428,510	\$851,342
Criminal Identification and Information	\$6,867,222	\$6,859,136	\$8,320,184	\$1,461,048
Unified Carrier Registration Agreement	\$3,425,275	\$3,495,148	\$11,838,792	\$8,343,644
Totals	\$202,614,095	\$223,599,311	\$177,601,724	(\$45,997,587)

Major Changes

In FY 16-17, there is not a recommendation for **Transportation Trust Funds** directly for the State Police Traffic Enforcement Program. The Office of State Police is recommended for approximately \$6.6M in Interagency Transfers from DOTD for weights and standards enforcement. This \$43.2 million is the largest decrease in the department's statutory dedications.

Oil Spill Contingency Fund was transferred to the Office of Coastal Restoration and Protection Authority.

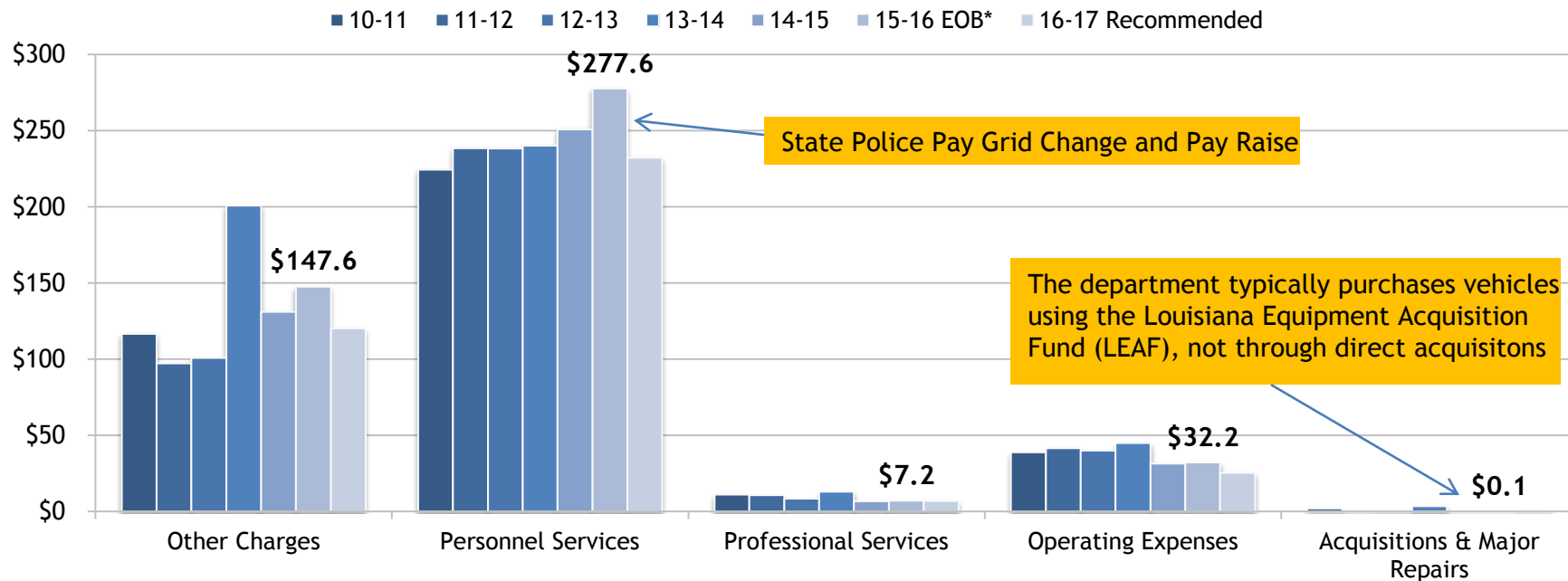
In FY 16-17, the **Debt Recovery Fund** has been eliminated. This is not a reduction in funds because the department will still collect the funding through the Office of Motor Vehicles as Self-Generated Revenue.

Riverboat Gaming Enforcement Fund is recommended to increase by \$28.6 million. These additional funds partially offset the Statutory Dedication reductions.

EXPENDITURE BREAKDOWN

Expenditure	FY 14-15 Prior Year Actual Expenditures	FY 15-16 Existing Operating Budget	FY 16-17 Executive Budget Recommendation	\$ Change from Existing	% Change from Existing
Salaries	\$ 142,891,523	\$ 165,618,767	\$ 136,149,449	(\$29,469,318)	(17.8%)
Other Compensation	\$ 5,838,391	\$ 7,052,967	\$ 5,695,508	(\$1,357,459)	(19.2%)
Related Benefits	\$ 99,409,639	\$ 104,905,647	\$ 90,264,077	(\$14,641,570)	(14.0%)
Travel	\$ 822,124	\$ 1,374,456	\$ 1,018,156	(\$356,300)	(25.9%)
Operating Services	\$ 13,675,940	\$ 15,528,597	\$ 13,933,850	(\$1,594,747)	(10.3%)
Supplies	\$ 13,805,280	\$ 15,323,789	\$ 10,465,241	(\$4,858,548)	(31.7%)
Professional Services	\$ 5,319,591	\$ 7,236,380	\$ 7,060,680	(\$175,700)	(2.4%)
Other Charges	\$ 118,347,730	\$ 147,580,216	\$ 120,219,769	(\$27,360,447)	(18.5%)
Acq/Major Repairs	\$0	\$ 139,875	\$ 950,293	\$810,418	579.4%
Unallotted	\$0	\$0	\$0	\$0	0.0%
Total Expenditures	\$400,110,218	\$464,760,694	\$385,757,023	(\$79,003,671)	(17.0%)
Authorized Positions	2,452	2,414	2,446	32	1.3%

EXPENDITURE HISTORY (IN MILLIONS)



Source: Executive Budget Supporting Documents

*Existing Operating Budget as of 12/1/15

AGENCY COMPARISONS

AGENCIES	FY 15-16	FY 16-17	DIFFERENCE
Office of Management and Finance	\$34,668,786	\$26,965,382	(\$7,703,404)
Office of State Police	\$312,396,805	\$238,444,245	(\$73,952,560)
Office of Motor Vehicles	\$52,946,490	\$54,485,126	\$1,538,636
State Fire Marshal	\$25,178,129	\$25,693,412	\$515,283
La. Gaming Control Board	\$852,655	\$903,678	\$51,023
Liquefied Petroleum Gas Commission	\$1,086,928	\$1,418,032	\$331,104
Louisiana Highway Safety Commission	\$37,630,901	\$37,847,148	\$216,247
TOTAL	\$464,760,694	\$385,757,023	(\$79,003,671)

Note: See page 8 for explanation of major changes.

SIGNIFICANT IMPACTS

Office of State Police

The budget for Personal Services Salaries will be reduced under the recommendation by \$29.8 million in the following programs:

- (\$19.4 million) from Traffic Enforcement Program.
- (\$261,000) from Criminal Investigation.
- (\$10.1 million) from Operational Support.

The average trooper salary is approximately \$79,000, so this cut represents approximately 377 troopers.

The Office of Planning and Budget also recommended a \$27.4 million cut to Other Charges without specifying what items would be cut.

Oil Spill Contingency Funding for the Deepwater Horizon Event in the amount of \$17 million has been removed from the budget. Since these were flow-through funds, there is no negative impact.

Office of Management and Finance

The following flow-through funding will be reduced under the recommendation in the following areas:

- (\$4.9 million) from Office of Technology Services.
- (\$1.6 million) from Office of Human Capital.
- (\$900,000) from Administrative Law Judges.

The effect of these cuts on both the department and the agencies receiving the flow-through funding is unknown at this time.

PERSONNEL INFORMATION

10 Year FTE Positions/Avg Salary Civil Service/Civilian

\$141.8 million Salaries and Other Compensation

\$90.3 million Related Benefits

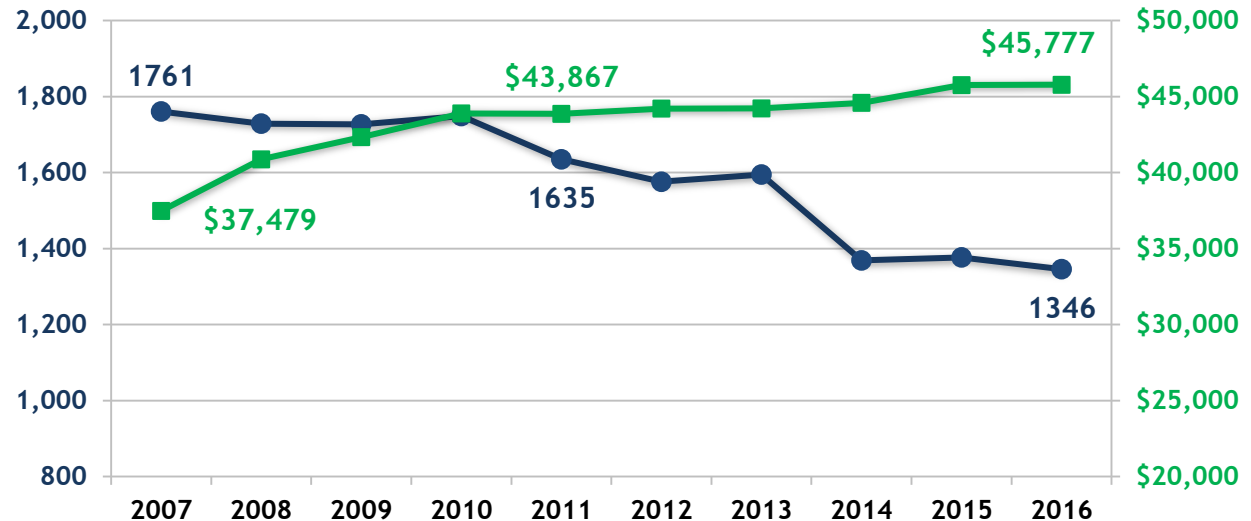
Total Personnel Services = \$232.1 million

- 87.4% of the Public Safety total Executive Budget Recommendation (excluding Other Charges)

Authorized Positions

- 2,446 (2,424 classified and 22 unclassified)
- 55 full-time non-T.O. positions
- 0 Other Charges positions

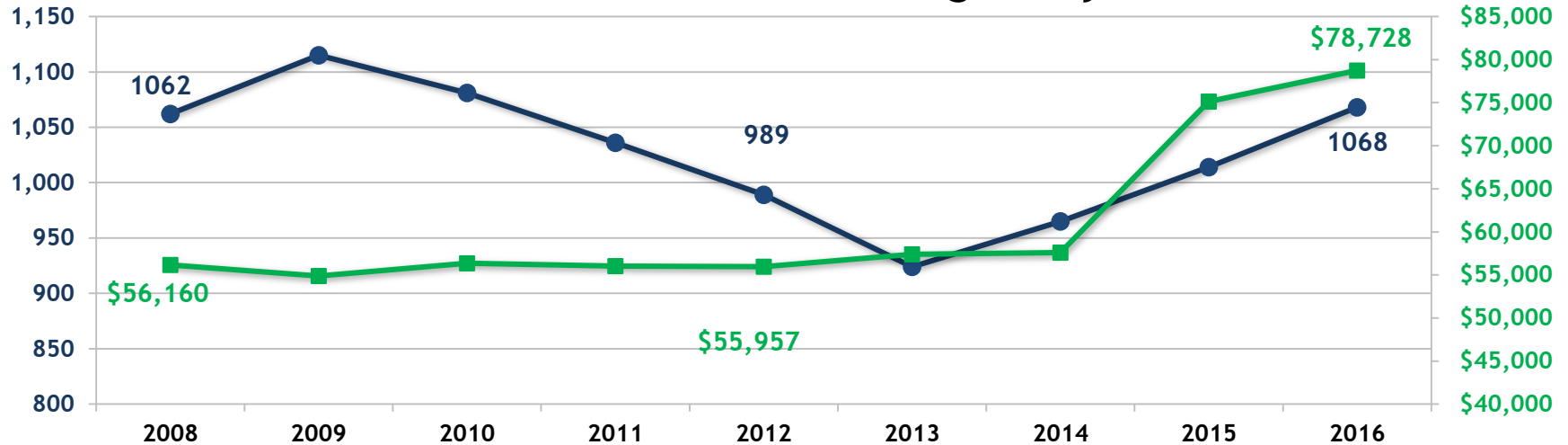
*As of 1/29/2016, Public Safety had 46 vacancies; none of these vacant positions were eliminated in the mid-year deficit reduction measures.



Source: Prepared by House Fiscal Division staff using information from Civil Service

UNIFORMED PERSONNEL INFORMATION

9 Year FTE Positions/Avg Salary



Source: Prepared by House Fiscal Division staff using information from SAP (DOA data)

ADDED POSITIONS

+3

The Louisiana Highway Safety Commission will gain 3 additional administrative positions to ensure compliance with federal traffic safety requirements from the National Highway Safety Administration. These positions will be funded with \$247,835 in federal grant monies.

+29

This adjustment provides for an increase in Statutory Dedications by \$1,052,627 out of the Riverboat Gaming Enforcement Program for expenditures associated with the conversion of 29 job appointments into authorized positions within the State Police Crime Lab.

32



New positions

STATE SUPPLEMENTAL PAY FOR LAW ENFORCEMENT OFFICERS AND FIREFIGHTERS

Expenditure	FY 14-15 Prior Year Actual Expenditures	FY 15-16 Existing Operating Budget	FY 16-17 Executive Budget Recommendation	Number of Budgeted Employees
Municipal Police	\$ 35,115,915	\$ 35,774,083	\$ 35,774,083	5,962
Firefighters	\$ 33,174,178	\$ 33,522,000	\$ 33,522,000	5,587
Constables and Justices of the Peace	\$ 965,094	\$ 1,027,452	\$ 1,027,452	856
Deputy Sheriffs	\$ 52,381,454	\$ 53,716,000	\$ 53,716,000	8,953
TOTAL EXPENDITURES	\$ 121,636,641	\$ 124,039,535	\$ 124,039,535	21,358

R.S. 40:1666 establishes supplemental payments to provide additional compensation for local municipal police officers, firefighters, deputy sheriffs and justices of the peace. To qualify for state supplemental pay municipal police officers and deputy sheriffs must be Police Officer Standard Training (P.O.S.T) certified and have one year of service. Municipal Firefighters must complete and pass a certified fireman's training program and have one year of service. Supplemental payments in FY 2016-2017 are at a uniform rate of \$500 per month for eligible municipal firefighter or police officer and deputy sheriff. Payments for constables and justices of the peace are \$100 per month. Most other states do not offer this kind of supplemental pay.

DEPARTMENT CONTACTS

Agency	Title	Name	Phone Number
Office of State Police	Deputy Secretary	Col. Michael Edmondson	225-925-6118
Office of Management and Finance	Undersecretary	Jason Starnes, Interim	225-925-6032
Office of Motor Vehicles	Commissioner	Karen St. Germain	225-925-3647
Office of the State Fire Marshal	State Fire Marshal	H. Butch Browning	225-925-6161
Liquefied Petroleum Gas Commission	Executive Director	John W. Alario	225-925-4895
Louisiana Highway Safety Commission	Executive Director	John A. Leblanc	225-925-6991