



Representative Francis Thompson Vice Chairman

Fiscal Year 2024 Executive Budget Review State Budget Overview

House Committee on Appropriations House Fiscal Division

March 27, 2023

TIMELINE

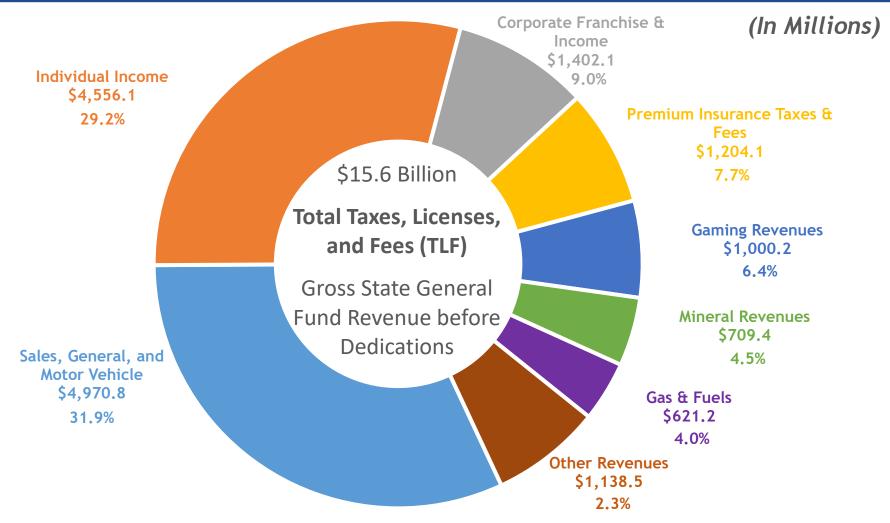
- December 15, 2022 Revenue Estimating Conference
 - Revised FY 23 official revenue forecast
 - Established FY 24 official revenue forecast
- January 20, 2023 Joint Legislative Committee on the Budget (JLCB)
 - Certified the prior year surplus figure
 - Presented fiscal status statement and five-year base line budget projection
- January 30, 2023 to February 3, 2023 2023 First Extraordinary Session
 - Department of Insurance's Insure Louisiana Incentive Program
- February 17, 2023 JLCB meeting
 - Governor's executive budget presented, surplus and excess proposals
- April 10, 2023 to June 8, 2023 2023 Regular Session
- July 1, 2023 First day of Fiscal Year 2024



REC TAXES, LICENSES, AND FEES (TLF)

- Collections of gross state general fund revenue is the total taxes, licenses, and fees (TLF)
- TLF minus dedications is state general fund direct (SGF)
- In FY 22, sales taxes and personal income taxes represented 61% of all revenue generated within the state
- In FY 22, mineral revenues represented 4.5% of all revenue generated within the state

FY 22 ACTUAL REVENUE COLLECTIONS



ACTUAL REVENUE COLLECTIONS

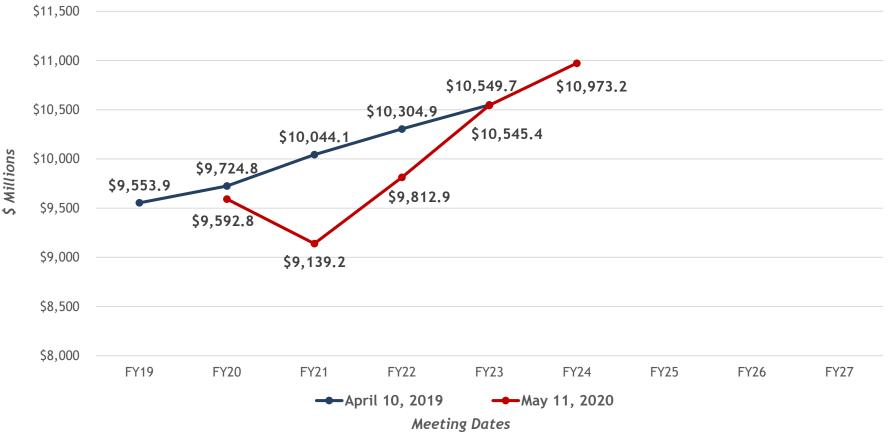
(In Millions)

Revenue Source	FY 18	FY 19	FY 20	FY 21	FY 22	\$ Change	% Change
Revenue source	ГТТО	FI 17		ΓΙΖΙ		FY 21 FY 22	FY 21 FY 22
Sales, General, and Motor Vehicle	\$ 4,390.0	\$ 3,910.1	\$ 3,769.6	\$ 4,207.3	\$ 4,970.8	\$ 763.5	18.1%
Individual Income	3,268.6	3,719.4	3,780.3	3,956.6	4,556.1	599.5	15.2%
Corporate Franchise & Income	477.6	630.5	578.5	805.4	1,402.1	596.7	74.1%
Premium Insurance Taxes & Fees	962.3	986.7	1,029.5	1,121.0	1,204.1	83.1	7.4%
Gaming Revenues	890.3	897.5	780.5	915.2	1,000.2	85.0	9.3%
Mineral Revenues	618.1	721.4	552.7	408.8	709.4	300.6	73.5%
Gas & Fuels	601.8	635.5	581.2	609.9	621.2	11.3	1.9%
Other Revenues	1,164.5	1,138.8	1,170.5	1,208.4	1,138.5	(69.9)	-5.8%
Total TLF	12,373.2	12,639.9	12,242.8	13,232.6	15,602.4	2,369.8	17.9%
Less Dedications	(2,486.9)	(2,599.0)	(2,411.4)	(2,767.8)	(3,867.5)	(1,099.7)	39.7%
SGF Direct	9,886.3	10,040.9	9,831.4	10,464.8	11,734.9	1,270.1	12.1%

- In FY 22 total TLF revenues increased by \$2.37 B or 18% more than FY 21
- In FY 22 SGF revenues increased by \$1.27 B or 12% more than FY 21

REVENUE ESTIMATING CONFERENCE

State General Fund outlook pre-pandemic vs initial forecast into pandemic

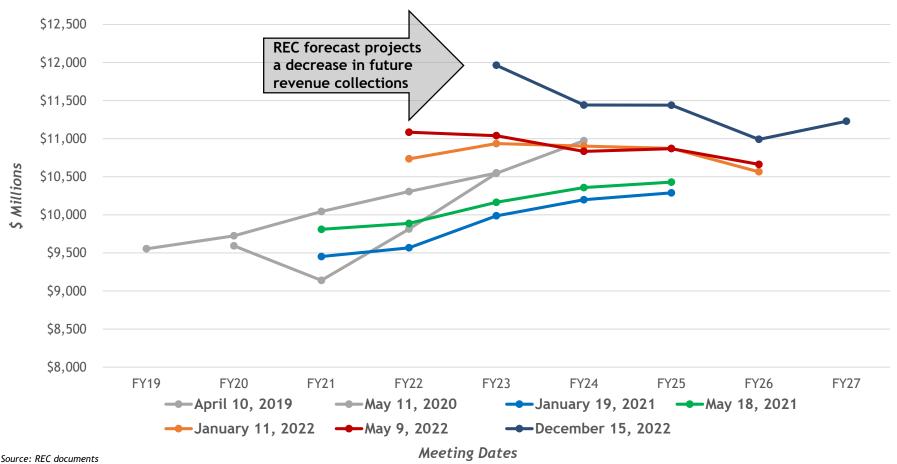


Source: REC documents

Note: FY 21 does not include the \$90.1M used from the Budget Stabilization Fund

REVENUE ESTIMATING CONFERENCE

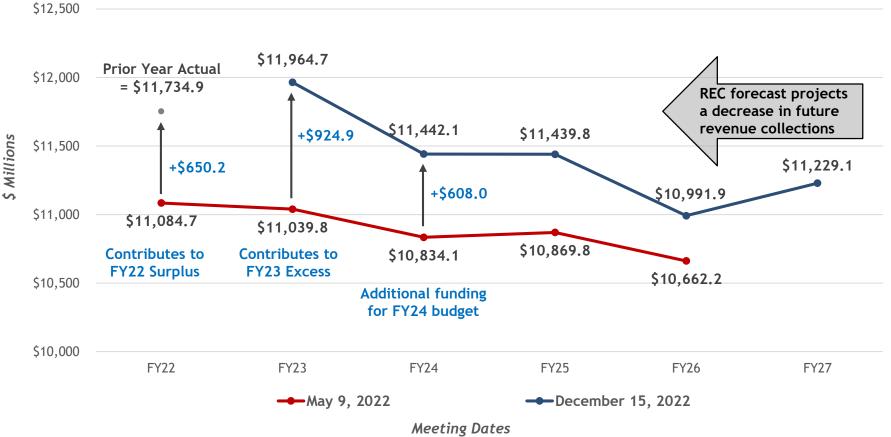
Adopted State General Fund Forecasts



Note: FY 21 does not include the \$90.1M used from the Budget Stabilization Fund

REVENUE ESTIMATING CONFERENCE

State General Fund change of the most recent forecast



Source: REC documents

SIGNIFICANT REVENUE CHANGES

- State sales and use tax rate is currently 4.45%; the .45% is set to expire on June 30,2025
 - Estimated impact to SGF is approximately \$448 M in FY 26 and \$459 in FY 27
- Beginning in FY 24, 30% of motor vehicle sales tax collections (currently going into SGF) is dedicated to the Construction Subfund of the Transportation Trust Fund and 60% in all years thereafter
 - Estimated impact to SGF is approximately \$164 M in FY 24, \$338 M in FY 25, \$311 M in FY 26, and \$318 M in FY 27
- Official REC forecast incorporates these significant revenue changes in the state projections

FY 22 Surplus FY 23 Excess

SURPLUS VS EXCESS

Surplus

- From prior year (closing the books)
- Non-recurring money
- Amount of state general fund remaining once a fiscal year is over and all closeout activities are finished
- Constitution limits use to six items

Excess

- In current year
- Recurring money
- REC raises forecast above what was appropriated for the current fiscal year
- State general fund can only be utilized during session by legislative instruments, typically in a supplemental appropriation bill
- Use is not restricted

SURPLUS - USE OF NON-RECURRING FUNDS

La. Const. Art. VII, Sec. 10: appropriations of money in the official forecast designated as non-recurring shall be made only for:

- 1. Deposit into the Budget Stabilization Fund (**25% required**)
- 2. Payments against the state retirement systems' unfunded accrued liability (10% required for IUAL)
- 3. Retiring or the defeasance of bonds
- 4. Funding for capital outlay projects in the comprehensive state capital budget
- 5. New highway construction for which federal matching funds are available
- 6. Deposit into the Coastal Protection and Restoration Fund

FY 22 SURPLUS - \$726.5 M

\$254.3 M required for two items:

- \$181.6 M Budget Stabilization Fund (Rainy Day Fund) 25% requirement
- \$ 72.7 M TRSL and LASERS IUAL Payments 10% requirement

Remaining \$472.2 M can be used on any of the six eligible options:

These funds are typically included in a capital outlay bill, supplemental bill, and funds bill

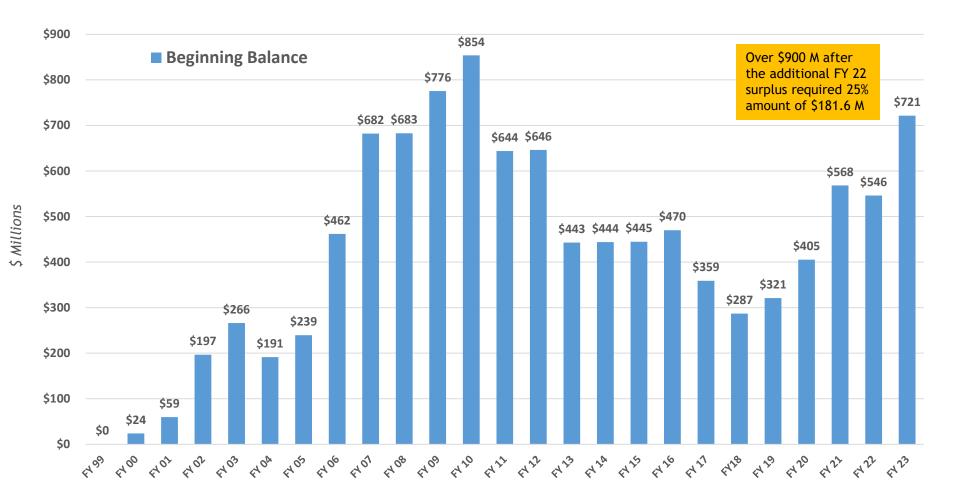
Governor's proposal includes:

- \$181.6 M Budget Stabilization Fund
- \$ 72.7 M TRSL and LASERS IUAL Payments
- \$157.4 M DOTD
- \$157.4 M CPRA
- \$157.4 M Capital outlay deferred maintenance

FY 22 SURPLUS - \$726.5 M

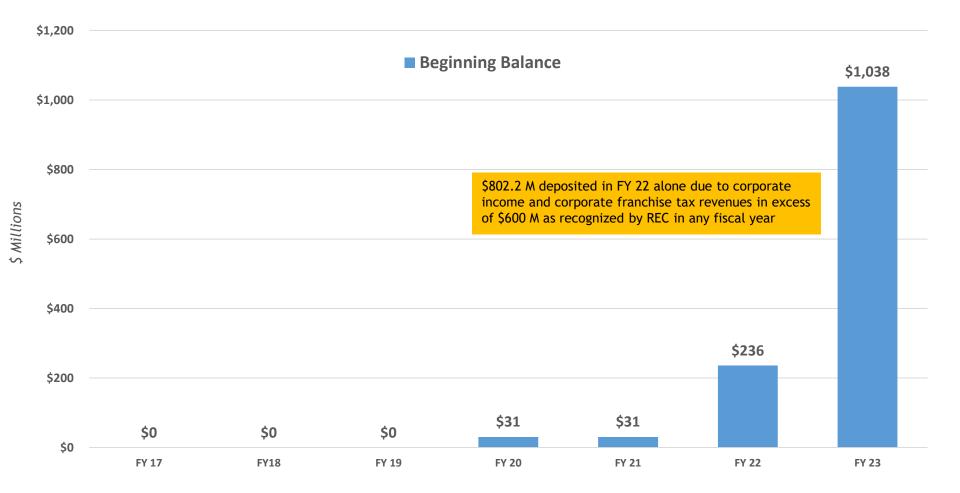
- FY 22 is the sixth consecutive year of budget surpluses
- Using the last three surpluses, the state has:
 - Deposited \$376 M into the Budget Stabilization Fund
 - Provided \$150 M in supplemental contributions to the state's pension systems
 - Provided \$978 M for infrastructure, transportation, and coastal projects

BUDGET STABILIZATION FUND



Source: Treasury Fund Statements

REVENUE STABILIZATION TRUST FUND



Source: Treasury Fund Statements

FY 23 Excess - \$928.5 M

Revenue Estimating Conference met December 15, 2022 and revised the FY 23 state general fund forecast upward by \$924.9 M

- During the 2023 First Extraordinary Session \$45 M of SGF excess was appropriated to the Department of Insurance's Insure Louisiana Incentive Program; \$883.5 M in excess funds remain
- The commissioner of administration presented the executive budget to JLCB on February 17, 2023; the presentation included proposals for a number of items totaling \$804.8 M for possible use in the supplemental and funds bills
- Potential supplemental bill items proposed by the commissioner:
 - \$340 M for the DOTD Highway Program
 - \$195 M for cost overruns for ARP funded projects
 - \$95 M for state match for federal programs
 - \$50 M for federal funding opportunities
 - \$100 M estimated for FEMA repayments for cost share obligations for disasters dating back to Hurricane Katrina

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FY 23 Excess - \$928.5 M

- \$84 M acquisitions and major repairs
- \$36 M estimated for Hurricane Ida and other emergency non-congregate shelter expenses
- \$20.5 M Road Home Program closeout cost
- \$15 M to the Louisiana Cancer Research Center for equipment purchases associated with researcher packages
- \$7 M to DNR federal grant funding requirements including contractor expenses for the HALO project
- Potential funds bill items proposed by the commissioner:
 - \$100 M for deposit into the Higher Education Initiatives Fund for various programs including allied health and nursing programs, cybersecurity, high demand worker training for 2-4 year institutions, campus security statewide
 - \$38 M for deposit into the White Lake Property Fund for restoration of the shoreline
 - \$28.3 M for deposit into the Oyster Resource Management Account for Oyster Strategic Plan Initiatives
 - \$26 M for deposit into the Early Childhood Education Fund
 - \$10 M for deposit into the Voting Technology Fund for new voting system

AMERICAN RESCUE PLAN ACT

- The American Rescue Plan Act of 2021 allocated \$3 B to Louisiana from the Coronavirus State Fiscal Recovery Fund, which was deposited into the Louisiana Rescue Plan Fund
- \$1.8 B was also allocated to Louisiana from the Coronavirus Local Fiscal Recovery Fund and \$180 M from the Coronavirus Capital Projects Fund
 - \$180 M Broadband Initiatives
- \$3 B provided to the state was appropriated or transferred for the following:
 - \$990 M Unemployment Compensation Fund
 - \$886 M Transportation Projects
 - \$750 M Water Sector Program
 - \$78 M Louisiana Tourism Revival Program
 - \$50 M Port Relief Program
 - \$257 M Various Initiatives
- Only <u>\$3 M</u> of the state's ARP share remains unobligated; these funds are primarily from interest earnings

FY 24 State Budget

STATE BUDGET RECOMMENDATION FY 24

Total Funding = \$50,045,946,666

Means of Finance										
State General Fund	\$	11,442,100,000								
Interagency Transfers		2,379,918,093								
Fees & Self-generated		5,580,697,149								
Statutory Dedications		6,888,568,450								
Federal Funds		23,754,662,974								
Total	\$	50,045,946,666								

- \$45.7 B total budget without double counts
 - Two major components of \$4.4 B in double counts are Interagency Transfers and Ancillary Bill (agencies) selfgenerated funds

	SGF 22.9%	
		FSGR 11.2%
FED 47.5%	SD 13.8%	IAT 4.8%

EXPENDITURE RECOMMENDATION FY 24

Total Budget = \$50,045,946,666

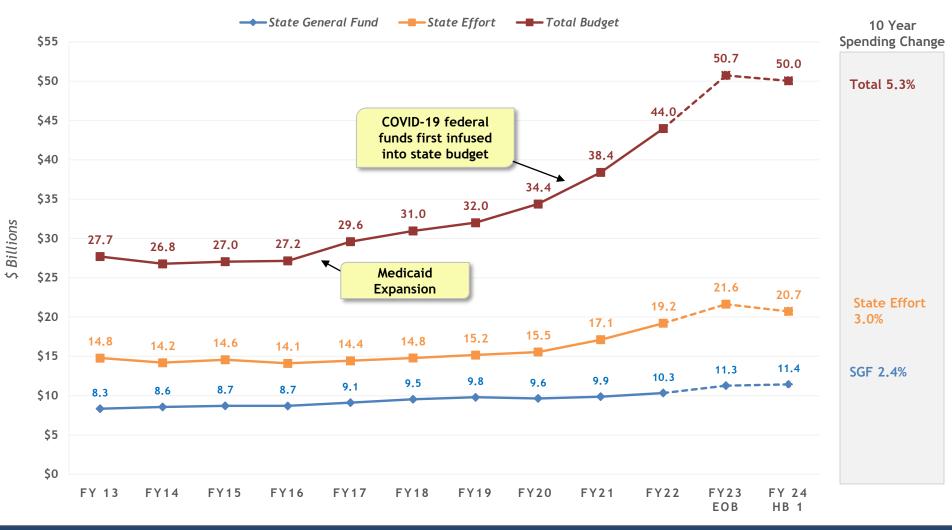
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Expenditure Category									
Salaries	\$ 2,174,655,173								
Other Compensation	77,711,007								
Related Benefits	1,367,680,445								
Travel	27,710,974								
Operating Services	687,167,300								
Supplies	236,290,036								
Professional Services	853,248,219								
Other Charges	42,235,127,581								
Debt Service	603,121,537								
Interagency Transfers	1,646,787,118								
Acquisitions/Repairs	136,447,276								
Total	\$ 50,045,946,666								

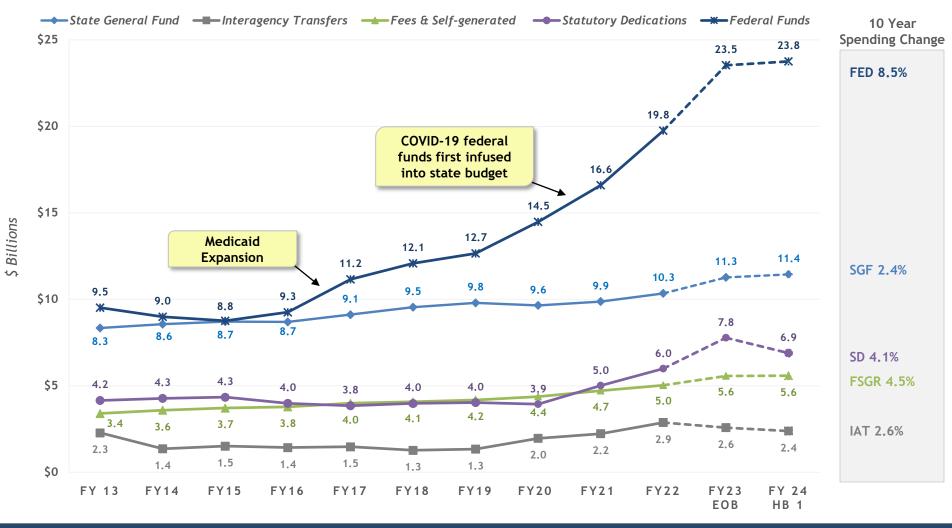
	4.3% .2% 2.7%								
1. 0	.1% 4% .5% .7%								
1.	2% 3.3%							84.4%	
)%	10%	20%	30%	40%	50%	60%	70%	80%	90 %

Other Charges figures include the entire Higher Education (\$3.3 B) budget which is later distributed into all other categories

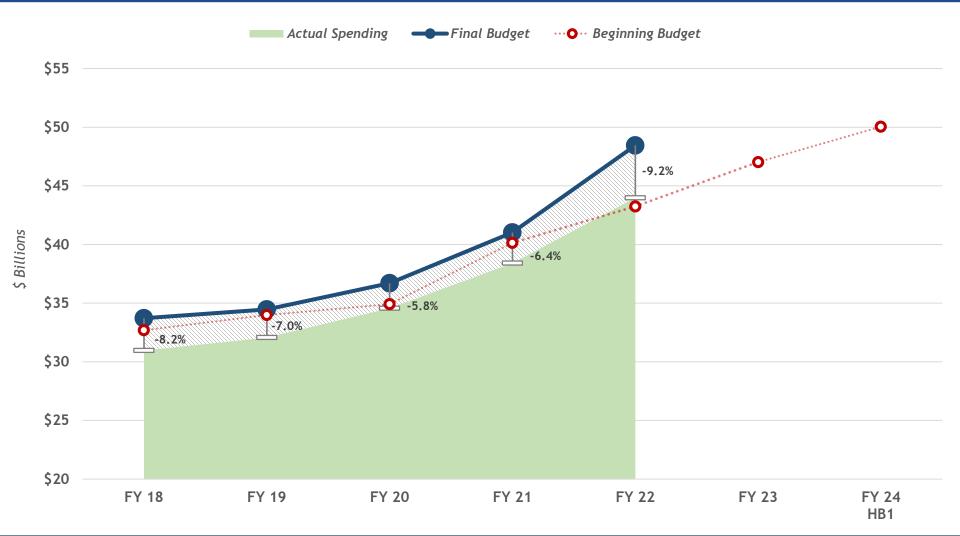
STATE BUDGET HISTORICAL SPENDING



HISTORICAL SPENDING DETAIL



HISTORICAL BUDGET



PRIOR YEAR ACTUALS FY 22

Means of Finance	Final Budget (w/o FY23 carryfwrd)		iount pent		Unspent Authority	Unspent Authority %	Unspent % by MOF
General Fund	\$ 10,372,117,758	\$ 10,3	842,823,934	\$	29,293,824	0.3%	0.7%
Interagency Transfers	3,544,227,249	2,8	371,335,119		672,892,130	19.0%	15.1%
Self-generated	5,325,191,600	5,0	040,586,601		284,604,999	5.3%	6.4%
Statutory Dedications	6,896,987,449	5,9	978,746,007		918,241,442	13.3%	20.5%
Federal	22,317,288,471	19,7	752,100,094		2,565,188,377	11.5%	57.4%
FY21 Total	\$ 48,455,812,527	\$ 43,98	35,591,755	\$ 4	4,470,220,772	9.2%	100.0%

Historical Total		Final Budget	Amount Spent	Unspent Authority	Unspent %
Unspent Budget	FY21 Total	\$ 41,026,563,268	\$ 38,409,636,903	\$ 2,616,926,365	6.4%
Authority	FY20 Total	\$ 36,700,431,619	\$ 34,566,053,294	2,134,378,325	5.8%
	FY19 Total	34,469,409,640	32,073,221,854	2,396,187,786	7.0%
	3 Year Avg.	\$ 37,398,801,509	\$ 35,016,304,017	\$ 2,382,497,492	6.4%

EXISTING OPERATING BUDGET FY 23

The FY 2022-23 Existing Operating Budget (EOB) was frozen on December 1, 2022. This point-in-time reference is used in both the Executive Budget and the General Appropriation Bill.

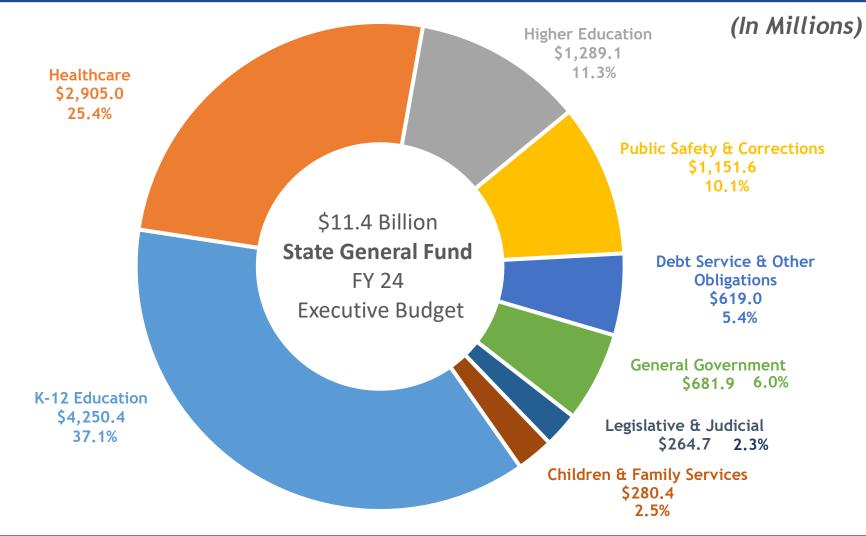
Means of Finance		Appropriation		Mid-Year Adjustments		Existing Operating Budget (12/1)	
General Fund	\$	10,865,656,371	\$	404,874,737	\$	11,270,531,108	
Interagency Transfers		2,340,932,800	239,306,587		2,580,239,387		
Self-generated Revenue		5,488,313,116		76,058,673		5,564,371,789	
Stautory Dedications		7,452,988,017		329,614,293		7,782,602,310	
Federal		20,880,599,632		2,657,334,710		23,537,934,342	
Total	\$	47,028,489,936	\$	3,707,189,000	\$	50,735,678,936	

	Budget Adjustments From Appropriation to EOB											
July	August	September	October	November								
\$ 4.2 M IAT	\$ 404.9 M SGF 229.9 M IAT 30.5 M FSGR 75.4 M Stat Ded <u>64.1 M Federal</u> \$ 804.8 M Total	\$ 4.1 M IAT 45.4 M FSGR 252.9 M Stat Ded 880.0 M Federal \$1,182.3 M Total	\$ (20,897) SGF 1.3 M IAT 165,000 FSGR 1,713.3 M Federal \$1,714.7 M Total	No Change								

FUNDING COMPARISON

Means of Finance	FY22 Actual Expenditures	FY23 Existing Operating Budget 12/1/22	FY24 Executive Budget	Change Existing Operating Budget to Executive Budget		Change Actual Expenditu to Executive Buc	
SGF	\$ 10,342,823,934	\$ 11,270,531,108	\$ 11,442,100,000	\$ 171,568,892	1.5%	\$ 1,099,276,066	10.6%
ΙΑΤ	2,871,335,123	2,580,239,387	2,379,918,093	(200,321,294)	(7.8%)	(491,417,030)	(17.1%)
FSGR	5,040,586,603	5,564,371,789	5,580,697,149	16,325,360	0.3%	540,110,546	10.7%
Stat Ded	5,978,746,003	7,782,602,310	6,888,568,450	(894,033,860)	(11.5%)	909,822,447	15.2%
Federal	19,752,100,095	23,537,934,342	23,754,662,974	216,728,632	0.9%	4,002,562,879	20.3%
Total	\$ 43,985,591,758	\$ 50,735,678,936	\$ 50,045,946,666	\$ (689,732,270)	(1.4%)	\$ 6,060,354,908	13.8%

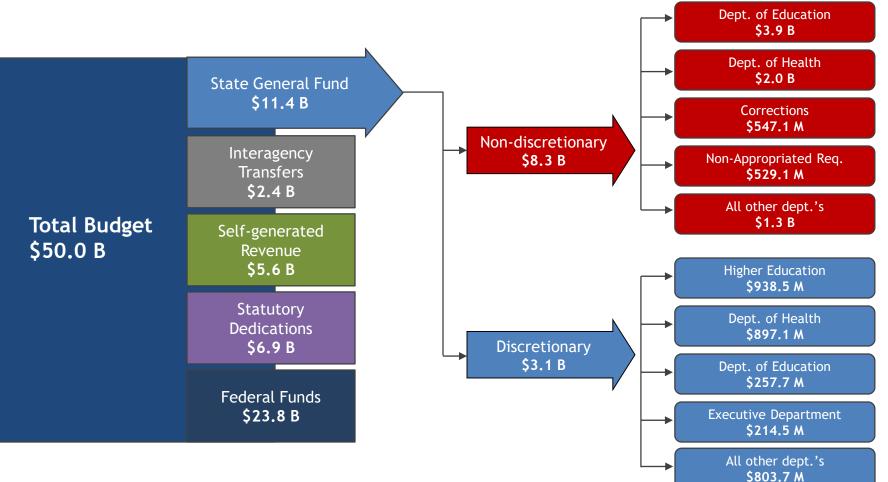
STATE GENERAL FUND BY CATEGORY



STATE GENERAL FUND BY CATEGORY

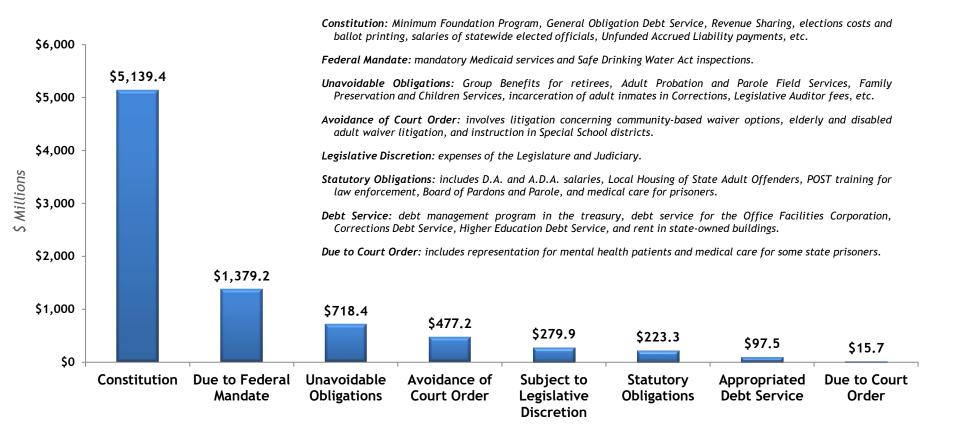
Category	FY22 Actuals	FY23 Existing Budget	FY24 Executive Budget	% Change FY23-FY24
K-12 Education	\$3,608,223,741	\$3,984,774,872	\$4,250,438,298	6.67%
Healthcare	\$2,036,532,753	\$2,699,705,922	\$2,905,017,414	7.60%
Higher Education	\$1,203,637,367	\$1,259,842,606	\$1,289,089,051	2.32%
Public Safety, Corrections, and Youth Services	\$1,000,895,795	\$1,132,830,448	\$1,151,561,280	1.65%
Debt Service and Other Obligations	\$1,295,816,656	\$708,742,015	\$619,048,546	(12.66%)
General Government	\$736,511,006	\$966,047,252	\$681,860,518	(29.42%)
Legislative & Judicial	\$237,618,612	\$260,355,510	\$264,661,533	1.65%
Children & Family Services	\$223,588,004	\$258,232,483	\$280,423,360	8.59%
Total	\$10,342,823,934	\$11,270,531,108	\$11,442,100,000	1.52%

DISCRETIONARY EXPENSES FY 24



Figures may not add precisely due to rounding

NON-DISCRETIONARY SGF



COMPARISON OF STATE GENERAL FUND

Department	Existing 22-23	State Budget 23-24	Difference	Department	Existing 22-23	State Budget 23-24	Difference
Education	\$ 3,921,749,242	\$ 4,195,304,063	\$ 273,554,821	Attorney Gen	\$ 16,434,798	\$ 16,029,913	\$ (404,885)
Health	2,674,175,811	2,879,188,302	205,012,491	Lt Governor	3,376,931	1,379,553	(1,997,378)
Higher Ed	1,259,842,606	1,289,089,051	29,246,445	Youth Services	146,428,607	144,300,938	(2,127,669)
Public Safety	9,831,779	38,137,051	28,305,272	Ag & Forestry	26,255,486	23,597,342	(2,658,144)
DCFS	258,232,483	280,423,360	22,190,877	DOTD	11,338,531	8,000,000	(3,338,531)
DEQ	4,568,830	14,079,535	9,510,705	Corrections	646,257,774	640,224,812	(6,032,962)
Nat Resources	10,584,407	19,743,223	9,158,816	Special Schools	63,025,630	55,134,235	(7,891,395)
Sec of State	66,778,307	72,444,915	5,666,608	CRT	56,490,802	44,117,278	(12,373,524)
Judicial	174,577,666	178,883,689	4,306,023	Econ Dev	57,580,524	36,061,332	(21,519,192)
Workforce	11,095,933	14,810,048	3,714,115	Wildlife	27,864,289	0	(27,864,289)
Non-Approp	526,904,967	529,145,269	2,240,302	Capital Outlay	50,000,000	0	(50,000,000)
LSU HCSD	25,530,111	25,829,112	299,001	Executive Dept	338,884,560	247,316,309	(91,568,251)
Veterans	14,275,356	14,420,070	144,714	Other Req	775,805,466	581,825,271	(193,980,195)
Legislative	85,777,844	85,777,844	0				
Civil Service	6,862,368	6,837,485	(24,883)	Total	\$11,270,531,108	\$11,442,100,000	\$ 171,568,892

SIGNIFICANT CHANGES TO SGF

Additional Items and Enhancements

- \$196.5 M increase to the MFP formula for teachers and support personnel pay raises
 - \$2,000 increase per certificated teacher
 - \$1,000 increase for support personnel
- \$115.5 M increase for HIED including:
 - \$37.5 M for faculty/staff pay increases
 - \$24 M specialized institution initiatives
 - \$19 M for statewide services costs

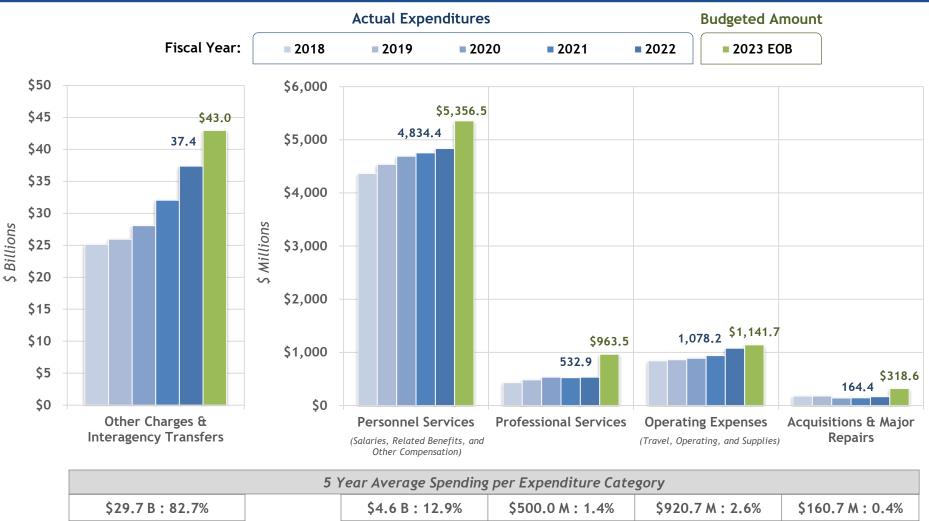
FY	Cost	Pay Raise
2019	\$101,334,280	\$1,000/500
2022	\$79,524,342	\$800/400
2023	\$148,434,227	\$1,500/750
2024	\$196,479,514	\$2,000/1000
Total	\$525,772,363	\$5,300/2,650

- \$18 M for formula funding to systems
- \$15 M for Go Grants
- \$2 M LUMCON Blue Works operations
- \$205 M increase in LDH largely due to replacing a fund balance in the Medical Assistance Trust Fund (MATF) that is no longer available
- \$53.2 M for cybersecurity initiatives associated with the Cyber Assurance Program
- \$51.7 M for early childhood to increase the state investment above pre-pandemic levels
- \$23.4 M for supplemental pay to local law enforcement
- \$9 M for Louisiana school safety initiatives

COMPARISON OF TOTAL BUDGET

Department	Existing 22-23	State Budget 23-24	Difference	Department	Existing 22-23	State Budget 23-24	Difference
Health	\$20,343,103,590	\$20,683,493,460	\$ 340,389,870	Workforce	\$ 309,039,125	\$ 307,695,319	\$ (1,343,806)
Education	8,078,069,701	8,236,667,476	158,597,775	Treasurer	14,802,528	13,456,913	(1,345,615)
Nat Resources	106,051,111	174,390,081	68,338,970	Special Schools	99,558,614	98,017,335	(1,541,279)
Ancillary	3,081,107,906	3,146,460,176	65,352,270	Lt Governor	12,617,775	10,620,397	(1,997,378)
Higher Ed	3,274,215,721	3,334,122,022	59,906,301	Youth Services	167,697,538	165,569,869	(2,127,669)
DCFS	889,830,230	902,355,917	12,525,687	Corrections	703,751,290	700,050,293	(3,700,997)
Non-Approp	585,604,967	592,928,001	7,323,034	Revenue	122,943,940	118,358,376	(4,585,564)
Sec of State	102,153,438	108,069,656	5,916,218	Ag and Forestry	89,674,787	84,541,161	(5,133,626)
Public Safety	528,459,698	533,462,560	5,002,862	Attorney Gen	93,357,138	86,111,045	(7,246,093)
DEQ	147,329,230	152,284,765	4,955,535	Econ Dev	73,250,920	50,919,031	(22,331,889)
Judicial	194,211,441	198,517,464	4,306,023	DOTD	768,022,032	732,736,276	(35,285,756)
Veterans	87,504,224	91,034,735	3,530,511	Wildlife	219,327,946	182,261,547	(37,066,399)
Insurance	36,969,637	39,668,168	2,698,531	CRT	160,366,049	120,117,360	(40,248,689)
LSU HCSD	74,246,070	75,166,109	920,039	Capital Outlay	3,212,563,712	3,162,563,712	(50,000,000)
PSC	10,501,315	10,653,943	152,628	Other Req	1,318,497,830	957,562,857	(360,934,973)
Legislative	119,657,231	119,657,231	0	Executive Dept	5,685,806,186	4,831,191,019	(854,615,167)
Civil Service	25,386,016	25,242,392	(143,624)	Total	\$ 50,735,678,936	\$ 50,045,946,666	\$ (689,732,270)

EXPENDITURE HISTORY

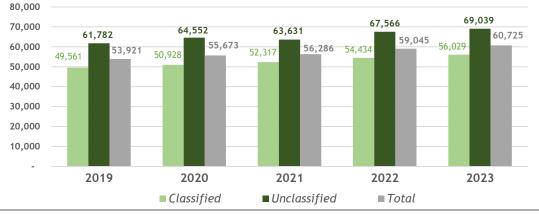


PERSONNEL INFORMATION

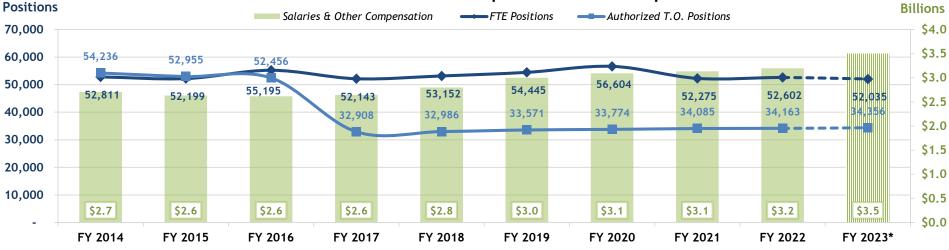
Historical Average Salary

FY 2024 Recommended Positions

34,468	Total Authorized T.O. Positions (31,752 Classified, 2,716 Unclassified)
1,706	Authorized Other Charges Positions
1,332	Non-T.O. FTE Positions
4,134	Vacant Positions (January 30, 2023)



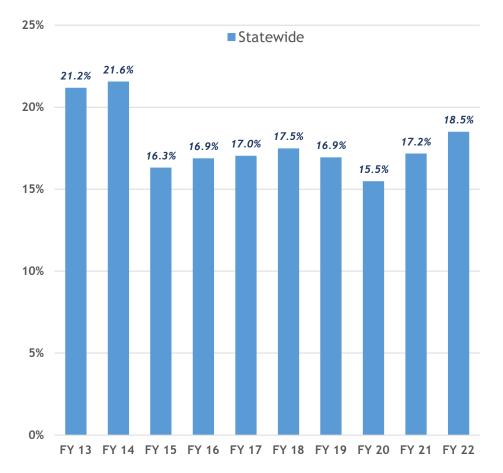
Historical Positions¹ Compare to Salaries Expended



¹ FTE Source: Dept. of Civil Service Weekly Report on State Employment

TURNOVER HISTORY

Top Turnover in FY 2022



Department	Number of Employees	Separations	Turnover Rate
Office of Juvenile Services	601	290	48.3%
LSU Health Care Services Division	244	77	31.6%
Dept. of Veterans Affairs	673	209	31.1%
Dept. of Corrections	4,106	1,107	27.0%
La Dept. of Health	6,762	1,480	21.9%
Culture, Recreation and Tourism	479	99	20.7%
Higher Education	4,154	753	18.1%
Dept. of Education	403	64	15.9%
Dept. of Children & Family Services	3,150	485	15.4%
Transportation and Development	4,025	569	14.1%

Source: Department of Civil Service Turnover Statistics

2023 Budget Hearings House Committee on Appropriations

HAC BUDGET HEARINGS

Binder Contents:

- General Information
 - Budget Hearing Schedule
 - Fiscal Division Staff Budget Assignments
 - Common Budget Terms
 - Acronym Guide (General Fiscal, Federal Relief Funding, and Agency)
 - FY 24 Statewide Budget Tracker
- Department Specific Presentations
 - Tabbed and ordered by their schedule number in HB1

HAC BUDGET HEARINGS



This presentation was produced by the House Fiscal Division of the Louisiana House of Representatives.

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All data and figures were obtained from the governor's Fiscal Year 2023-2024 Executive Budget and Supporting Documents provided by the Office of Planning and Budget within the Division of Administration along with House Bill 1 of the 2023 Regular Session, unless otherwise noted.

https://www.doa.la.gov/doa/opb/ budget-documents/

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Louisiana House Fiscal Division

HFD website includes:

- Staff Contacts with Subject Matter Assignments
- Budget Hearing Schedule
- Budget Presentations
- Budget Tracker updated throughout session
- Historical Budget Information

https://house.louisiana.gov/housefiscal/